

## UNCERTAINTIES IN THE PRICE-RESPONSIVENESS OF ENERGY DEMAND AN END-USE COMPARISON OF DENMARK AND SWEDEN

(Submitted to *The Energy Journal*)

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### ABSTRACT

*The role that prices play in shaping the demand for energy is widely debated. This paper tests the hypothesis that prices are a dominant determinant of energy demand, and presents a disaggregated end-use analysis of price-demand relationships, by comparing residential energy use in Denmark and Sweden during the 1970s and 1980s. The perspectives of manufacturers of energy-using equipment are also investigated. The merits of the comparison include the similarities in culture, age and structure of the housing stocks, taxation, and standards of living in the two countries. Residential electricity prices diverged sharply in the 1970s and are now more than two-times higher in Denmark than in Sweden. Oil has been less expensive than electricity in both countries over most of the period studied. The paper also examines instances, historic trends in relative fuel choices and end-use efficiencies concerning the hypothesis. Numerous counter-price and non-price factors contribute to this complexity.*

### 1. INTRODUCTION

This article explores the subject of price-induced energy-use improvements and fuel choice, with special emphasis on electricity in the residential sector. This topic is controversial and is important because policy makers must judge the degree to which future energy price increases will contribute to the attainment of increasingly ambitious energy policy goals pertaining to energy conservation and end-use efficiency. Among such goals are those stemming from the need for reducing carbon dioxide emissions now being set by many governments.

According to economic theory, if a marketplace for energy-using equipment (cars, motors, heating systems, etc) is responsive to energy prices, consumer demand—and manufacturers will offer—equipment whose efficiency-related costs are balanced by the value of the energy saved. The degree of price responsiveness should be reflected in the level of average efficiencies available in the marketplace. Variations of efficiencies among similar energy-using products. With rational efficiency investment decisions ("cost-responsiveness"), consumers should discount rates similar to the rates at which they can borrow money from the market, adjusted for the perceived efficiency-related risks and benefits. Fuel choice should also be made to minimize costs.

As a starting point, traditional measures of price responsiveness (elasticities) are reviewed and discussed. To supplement the perspective provided by aggregate indicators such as elasticities, the article presents a highly disaggregated analysis of various factors that affect energy demand, e.g. end-use activity, and intensity, using the illustration of Denmark and Sweden.<sup>2</sup> The article concludes with discussions of non-price and counter-price factors and the implications

policy assuming that the objective is to minimize the cost of energy services (illumination, warmth, motive power, information processing, etc).

## 2. ELUSIVE ELASTICITIES

In an attempt to isolate the effect of economic factors on energy use, economists have used the notion of demand elasticities. Elasticities can represent the effects of energy prices, incomes, and fuel substitution on final energy demand.

Short-run elasticities generally reflect price responses that can be made without changing capital stocks of equipment (e.g. temperature adjustments, changes in lighting levels or hot water consumption, or fuel substitution in multi-fuel heating systems) whereas long-run elasticities reflect more permanent changes (e.g. changes in insulation levels or choice of appliance efficiency). There is no general convention about the time period over which short- or long-run elasticities are supposed to take effect. In fact, the operational distinction between short- and long-run elasticities is blurred because the rates of capital turnover vary dramatically among end uses.

Elasticity estimates are commonly among the strongest determinants of demand in econometric energy forecasting models. When applied in forecasting, elasticities are normally assumed by economists to behave as constants over time. Forecast results are very sensitive to the assumed value of the elasticity.

### 2.1 A Review of Published Elasticity Estimates

The elasticity is--in theory--a tidy concept, but in practice it is problematic. Although by no means exhaustive, Table 1 demonstrates the large range in published energy price and income elasticities and a considerable overlap in short-versus long-run estimates. Tests of statistical significance and uncertainties rarely accompany published elasticity estimates.

Most studies focus on the residential sector. For residential electricity, the long-run elasticity estimates vary by a factor of fifty (-0.05 to -2.5) and short-run estimates (excluding two positive estimates) vary by a factor of seventeen (-0.05 to -0.88). One notable item in the Table is the pair of price elasticity estimates for specific appliances (refrigerators and freezers). The significant difference in the estimates suggests that price responsiveness may vary among energy end uses.

A review by Bohi and Zimmerman identified only two studies of commercial-sector elasticities for electricity demand.<sup>3</sup> The determination of industrial price elasticities is complicated by the great heterogeneity of the various sub-sectors, the difficulty of isolating the effects of structural change, and possibilities for self-generation of electricity and heat. Short-run industrial electricity price elasticities in the Table vary by a factor of seven (from -0.04 to -0.27) and long-run estimates vary by a factor of fifty (-0.12 to -3.55).

Estimates vary even when isolating the comparison to one style, one end-use sector, and one fuel. Applying different models to the same data can yield short-run price elasticity estimates that vary by a factor of more than ten. The resulting dilemma is well summarized by Bohi:

"If policy makers turn to research in this area for guidance, they will be confronted with a range of numbers that is frequently so large that it offers little direction. These disparities can affect the enthusiasm for a given analytical position, or they can be used to support widely disparate positions."<sup>5</sup>

Particularly striking are the results for one longitudinal study (Figure 1), where short-run residential electricity elasticities vary from +0.09 depending on the year. Variation in U.S. residential electricity elasticities was observed for the United States by Chern and Bouis, who found that 1955 and 1978 short-run elasticities steadily declined in absolute value from +0.133 and long-run elasticities declined from -1.360 to -0.498.<sup>6</sup>

The origins of the variations in elasticity estimates are unclear. In part, they reflect true differences in price responsiveness among different populations. But in addition, they reflect the quality and completeness of the data (prices and energy demand), weather-normalization procedures, and characterization of the tariff structures. Often, due to lack of data, no alternative options are included or the costs of those options properly characterized, which is often the case for district heating and wood-based heating.

## 3. AN END-USE PERSPECTIVE ON ENERGY PRICE-RESPONSE

The lack of consensus on elasticities points to the need for alternative methods of measuring and analyzing the effects of energy prices. Part of the reason that elasticity-based analyses are almost universally limited to aggregate demand, which conceals the particular modes of price response. A new approach can be valuable because energy forecasting models and policy analysis are increasingly applied from an end-use perspective.

### 3.1 Cross-Country Comparisons: Denmark and Sweden

Since the early 1960s, Denmark has used 30% to 40% as much electricity as Sweden. In 1987, total electricity use in Sweden was 14,100 kWh/capita compared with 5,400 kWh/capita in Denmark. Averaged over the population, electricity use for heating is eight-times higher in Sweden than in Denmark. These differences existed long before the energy crises of the 1970s. In Sweden, electric space heating appeared in the early 1960s, a decade before it appeared in Denmark. As of 1987, electricity met approximately 40% of final energy use in Sweden and 20% in Denmark, in each case roughly the same contribution in 1972.

This section compares historic relationships between energy prices and end-use data in Denmark and Sweden, with emphasis on electricity use in the household sector. The comparison provides one way to test the hypothesis that the presence of such price differences should have led to corresponding differences in fuel choices and the efficiency of electricity use. Additional statistics for Sweden provide an in-depth view of inter-fuel competition between oil and electricity over a period of ten years. Results from a survey of the manufacturers of energy-using equipment, and their perspectives on the issue of price responsiveness, are also presented.

The cross-country comparison includes a time-span long enough to observe short-term as well as long-term price responses. The merits of the comparison include the similarities in culture, geography, age and structure of the housing stocks, and standards of living in Denmark and Sweden (Table 2). Aside from energy taxation, income taxes and value-added taxes on energy-using equipment are similar in the two countries. Where the end-use data allow, single-family statistics are separated from multi-family statistics to control for the bias of differing proportions of these housing types across time and between the two countries.

Residential electricity prices were similar in Denmark and Sweden between the mid-1960s and the first oil crisis. In the early 1970s, household electricity prices diverged sharply and by 1988 prices were more than two-times higher in Denmark (13 cents/kWh) than in Sweden (6 cents/kWh). Between 1970 and 1988, real prices declined by 0.7%/year in Sweden and increased by 2.5%/year in Denmark (Figure 2). Corresponding electricity-to-oil price ratios are shown in Figure 3. Because many more customers have the lower heating price in Sweden than in Denmark, the difference in consumers' *variable* costs between the countries is greater than that of average costs. Time-of-use pricing is so new in both countries that it does not enter the comparison presented here.

Electricity prices in Denmark are today among the highest of industrial countries whereas Sweden's are among the lowest. Given this difference, economic theory would predict electricity intensities in the 1970s to be similar in the two countries and then to decline more in Denmark than in Sweden. Concerning electric space heating, we would also expect efficiencies to be greater in Denmark and little or no increase in the percentage of new homes choosing electricity.

The statistical bureaus and utility associations of each country regularly compile energy-use data.<sup>7</sup> Primary data on appliance ownership and the electricity use per appliance in the stock have been compiled at Vattenfall by Malinen<sup>8</sup> and at the Danish Association of Electric Utilities Research Center (DEFU) by Moeller.<sup>9</sup> Both of these sources employ similar methods for gathering raw data, including national surveys, compilations of standardized test results (from *Konsumentverket* in Sweden and from *Statens Husholdningsraad* in Denmark), and from interviews with manufacturers. Both treat refrigeration appliances especially carefully, using stock-vintage models to trace year-by-year average efficiencies. Various primary data

sources have been synthesized by Carlsson<sup>10</sup> and by the International Energy group at Lawrence Berkeley Laboratory.<sup>11</sup>

### 3.1.1 Appliances and domestic hot water heating

A decade of changes in appliance electricity use are summarized. The base-year comparison of the two countries generally shows Denmark using less electricity per appliance than Sweden, although average electricity use was similar at the time. In most cases, larger reductions in per-appliance electricity use have occurred in Sweden than in Denmark (Figure 4). This is counter-intuitive in prices and considering that a greater proportion of appliances were in the stock during the 1978-1987 decade in Denmark than in Sweden.

A combination of structural factors and energy intensities determined the demand. In 1987, total household appliance electricity use was approximately 10% lower in Denmark than in Sweden. Half of the difference can be explained by a smaller number of appliances in Denmark, and half of the remainder is due to smaller appliances (for refrigeration appliances). The overall intensity of electricity use is perhaps 5% lower in Denmark.

Figure 5 illustrates one instance in Sweden in which total electricity use declined while prices *also* declined, even after adjusting for the effects of appliance saturations. Since 1980, the number of refrigerators, freezers, and other units increased by approximately one million, while electricity use declined by 10 terawatt-hour. Had efficiencies remained at the levels of the 1960s, the demand in 1987 would have been 12 TWh versus its actual value of 2 TWh. Between 1960 and 1987, real electricity prices declined by approximately 50%.

More detailed information, in the form of measured electricity use per unit volume of various appliances on the market are available for both countries. Figure 6, for example, shows one data point for each refrigeration appliance available in Denmark and Sweden in 1988. Based on economic theory, one would expect the "clouds" of appliances offered in Denmark to have shifted unambiguously downwards and to be more tightly clustered than those much less with Sweden's "clouds". However, no clear indication of this can be seen. Consumers in both countries are today buying refrigeration appliances that use approximately 20% less electricity than the average in the stock, and the new size-adjusted efficiencies (kWh/liter) are approximately the same in the two countries.<sup>13</sup>

The scatter of efficiencies at a given volume could be expected to be a trade-off between high first cost and lower operating costs or the tendency for electricity use per unit volume to decline as overall volume increases. The most common sizes of refrigerators (150-200 liters) display a 3.5-fold increase in electricity intensity for a similar price. This gap grows to 7-fold if the LER 200

both countries, is included (Figure 7). Note that the most expensive appliances are not the most efficient.

Tested consumption and purchase-price data are available for other appliances. Electricity use in clothes washers varies by a factor of two (from 0.5 kWh/kg clothes to 1.0 kWh/kg) and does not correspond with purchase price or washing capacity. The data for clothes dryers also reveal virtually no correspondence between the purchase price, washing capacity, and electricity per kilogram of laundry dried. Among the dish-washers recently tested, electricity use varied between 200 and 550 kWh/year (cool-wash cycle) and 400 and 1200 kWh/year (warm-wash cycle).<sup>14</sup>

Electricity is used to heat domestic tap water in both countries, and per-household consumption has been roughly unchanged throughout the 70s and 80s--at about 2600 kWh/year in Denmark and 3500 kWh/year in Sweden, pre-dating the divergence of prices. The saturation of separate electric water heating is 12% in Denmark, and 32% in Sweden.<sup>15</sup> Data for electric hot water heaters (tanks separate from space-heating equipment) currently sold in Sweden show an almost five-fold range in efficiencies (stand-by losses). Again, there is no correlation between purchase price and efficiency. In fact, the most efficient model is also one of the least expensive (Figure 8). It is significant to observe this effect for water heaters, which have little non-energy amenity value compared with other appliances.

### 3.1.2 Appliance manufacturer perspectives

To supplement the assessment of household appliance data, this section presents the results of a survey of appliance manufacturers.<sup>16</sup> To the extent that their expressed views reflect actual internal policies, the results indicate the role of energy efficiency and energy prices in product development, marketing, and consumer decisionmaking in the Swedish marketplace.

Among various amenities that affect consumer purchasing decisions, manufacturers ranked energy-efficiency lowest or next to lowest on a scale of 1 to 6 and purchase price highest or second to highest. Other factors ranked were color/style, reliability, function, and "name" of the maker. There was no consensus about whether payback time was a more important factor than "green" (environmentalist) values. In consumer decisions of whether or not to buy an efficient appliance, Cylinda, Brdr. Gram A/S, and Electrolux thought that payback time was of secondary importance.

The respondents answered affirmatively that the price paid for electricity by their customers had some influence on how appliances are currently designed but most hastened to add that marketplaces outside of Sweden have the greatest effect on their energy-related design decisions. All respondents indicated that the Swedish marketplace constituted a relatively small part of their worldwide sales. Some

respondents felt that guidelines and standards in other countries affect of models that they sell in Sweden.

Manufacturers differed widely on their rating of how important projected 50% electricity price increase would be to the way consumers choose among appliances currently on the market (providing scores from 2 to 5 where "5" represented the largest effect). Most manufacturers did not think that energy price increases will determine whether or not they introduce more efficient appliances to the Swedish marketplace.

### 3.1.3 Space heating

In 1970, before any sign of the impending oil crisis, electric heating was appearing in Denmark while in Sweden a long-standing tradition of oil heating had brought the fraction to about 10% of the single-family housing stock. In the 1970s and 1980s, saturation rates continued to increase in both countries. In Denmark, by 1986, 41% of single-family homes used electric as their primary heating fuel versus 11% in Sweden. Between 1980 and 1986, detached single-family homes had electric heating systems in Denmark at a rate of 17% versus 11% in Sweden.<sup>17</sup> Almost no corresponding changes occurred in the multi-family housing stock in the two countries. Today, electric space heating plays a large role in Sweden (about 10% of total electricity demand in Sweden and a relatively small role in Denmark (~10% of total electricity consumption).

For most of the 1970s and 1980s, the costs of heating with electricity in Denmark and Sweden were higher than those of oil (on a useful heat basis). In Sweden there was a much greater effort to achieve fuel flexibility than in Denmark. Today, Sweden has a far lower saturation of oil-only heating systems in single-family homes than does Denmark (50% of all homes) (Figure 9). One-third of the area in single-family homes in Sweden is heated with a combination of electric, wood, and/or oil. In 1986, approximately 6% of Danish households use electric in combination with other fuels, versus 30% in Sweden.

In contrast to the pronounced differences in structural factors, the use of electric heating is relatively similar in Denmark and Sweden. For several reasons it is misleading to make such comparisons simply on the basis of price. First, the heating intensity (MWh/house, averaged over all homes in the electric-heated area) is higher in Denmark since the proportion of electric-heated homes built in Denmark since the late 1970s is greater than that in Sweden. Second, electric heating has been introduced into older Swedish homes to a far greater extent than in Denmark. Third, household sizes and weather conditions are different in the two countries that lead to lower heating needs in Denmark than in Sweden. Correcting for these factors (but not the first two) results in a heating intensity (kWh/day) about 20% lower in Denmark than in Sweden.

To get a clearer view, the use of electricity in *new* homes should be compared over time. After normalizing for home size and weather conditions, the electricity intensity of new Danish and Swedish homes has been quite similar through the 1960s, 70s, and 80s (Figure 10). The thermal insulation levels in Swedish and Danish homes are today among the lowest in the world.<sup>18</sup>

Available evidence suggests that the difference in indoor temperatures is no more than 1-2°C between the two countries. Carlsson reports average indoor temperatures for Sweden at approximately 21°C during the 1970 to 1985 period.<sup>19</sup> In Danish surveys, 38% of households reported indoor temperatures of 21°C or higher in 1981 and a trend towards increasing indoor temperatures to 61% at 21°C or higher in 1987. Lower Danish indoor temperatures during the early 1980s likely reflect a combination of the response to rapidly increasing prices and to an active government campaign for keeping temperatures at or below 19°C.<sup>20</sup>

### 3.1.4 Inter-fuel competition

Inter-fuel substitution can be one of the most pronounced and rapid forms of price-responsiveness. Large historic swings in the relative prices of oil and electricity in Sweden provide an opportunity to examine this process in homes with multiple-fuel capabilities.

In 1978, 6% of the electricity used for heating single-family dwellings was consumed in multi-fuel boilers; the fraction grew to 35% (~7 TWh) in the mid-1980s. As oil prices escalated during the late 1970s and early 1980s, total electricity use in homes with multi-fuel heating systems increased from approximately 2,700 kWh/year to approximately 20,000 kWh/year. However, electricity was more expensive than oil (on an operating-cost basis) during this period. Subsequently, electricity became less expensive than oil for approximately four years (Figure 3).

Between 1985 and 1986, oil prices declined by one-third in Sweden and the ratio of electricity prices to oil prices rose sharply from 0.85-to-1 to 1.37-to-1, making oil the preferred fuel from a variable-cost standpoint. As the price ratio changed to favor oil, the share of total floor area heated only by oil increased by less than two percentage points. In 1978, 32% of single-family households reported using oil only versus 13% in 1986 (although 51% of the homes are *able* to use only oil). The ratio of electricity to oil prices was the same in 1978 and 1986.

Electricity and oil intensity trends in the ~300,000 homes that could use both forms of energy for heating confirms some substitution towards oil since 1985 (Figure 11). In 1979, such homes derived almost 95% of their combined space and water heating needs from oil, using electricity for the remaining 5%. In 1988 electricity and oil were used in equal proportions. During the 1980-1984 period when it was less expensive to use electricity, oil's contribution to heating remained between 45% and 85%. As a measure of the incentive to switch fuels, the exclusive use of oil after 1985 would save households approximately \$400/year in heating

costs compared to the average actual mix of oil and electricity chosen. Fuel substitution did not occur after 1985, is surprising considering investment was necessary to switch fuels in these homes.

The trends for homes that could use oil, wood, or electricity to those just described. Notably, there is no clear indication of substitution of wood in these homes. If this were the case, the slope of the curve should

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Given the large price differences, the comparison of Denmark showed numerous counter-intuitive trends in end-use efficiencies and structural changes, such as increases in the size of the housing stock holdings have generally had a greater effect on aggregate electricity use than trends in energy efficiency. These structural changes generally show savings resulting from increased efficiency. This is especially true for space heating demand, which, despite significant efficiency improvements in both countries. The main finding is that the degree of price-response is often very low in the residential sector. In an effort to better understand the trends described above do not easily fit with economic theory, the following sections discuss counter-price and non-price factors.

## 4. COUNTER-PRICE FACTORS

Regardless of the level or structure of energy tariffs, various factors can work to diminish the impact prices might have in a perfect market. This section discusses counter-price factors related to tariff design, information, and the effect of trade-offs between higher equipment and operating (energy) costs.

### 4.1 Tariff Structures That Inhibit The Price Signal

The quality and efficacy of the "price signal" depends on the structure of tariffs. Tariffs are sometimes engineered to attenuate the price signal, thereby reducing demand growth, as is evidenced by a quote from the early days of the electric utility industry:

"[N]o matter how the tariffs are structured, the goal for a utility is to make sure that the price signal is strong enough to make sure of giving the customer the incentive which is required to cover his costs and also to promote as far as possible an intensive use of electricity for all those various purposes which may come into question."<sup>21</sup>

In Denmark and Sweden, residential electricity tariffs are composed of fixed and variable charges. Such tariffs can have an indirect demand-reducing effect because fixed charges lead to declining unit costs as consumption increases. This, in turn, dilutes the economic reward for reducing demand at the margin. In Sweden, electric heating customers pay almost four-times the fixed charges for heat with fuel (and lower variable costs) and as a result the Swedish

energy efficiency less in electrically-heated homes than in homes that heat with fuel. In recent decades, the fixed-charge contribution to total Swedish electricity prices has been steadily increased through changes in rate design.

Compounding the problem of tariffs that dilute the price signal, energy bills are often uninformative and difficult to decipher. Further complicating the issue, residential consumers in Denmark and Sweden pay only one "real" electricity bill per year, before which they pay three estimated bills based on the previous year's consumption. A related problem arises if energy consumers do not pay for energy in proportion to their consumption, as is the case for apartment dwellers where total costs are commonly averaged over all tenants.

#### 4.2 Insufficient Information about Energy Costs, Prices, and Savings Opportunities

In some cases consumers lack the most basic forms of information needed to facilitate price responsiveness. For example, in 1981 a survey of different regions in Sweden showed that up to 30% of the consumers did not know the price they paid for electricity.<sup>22</sup> A more recent survey of about 1000 Swedish single-family households revealed that only 30% would venture a guess at the price (and the average guess was 20% higher than the real price).<sup>23</sup> These households also tended to (incorrectly) think that electric heating was cheaper than oil heating. Among the customers with electric heating, 85% knew their consumption within plus-or-minus 25% (4000 kWh/year); 65% of the non-electric heating customers could estimate their demand within 25% of the actual value.

Kempton has noted counter-price factors related to misconceptions about energy. Consumers that focus on the costs, rather than the quantities, of energy they use can fail to see that they have been successful in attempts to reduce their energy use.<sup>24</sup> This occurs when energy prices are rising while demand declines. Consumers also have very imprecise perceptions of the importance and function of various end uses, e.g. the belief that lighting is a dominant load and that a thermostat is a "valve" rather than a "switch".

Even perfect information and clear price signals may fail to affect consumer behavior. When the aforementioned Swedish survey asked how households would react to a higher price, only about one-third said that they would use less electricity and more than 40% believed they could not save any electricity. Surprisingly, only 10% said that their response would depend on the *magnitude* of the price increase. Even in Denmark, with its higher prices, only about half of the households feel that the price of energy effects their consumption habits.<sup>25</sup> Part of the explanation is that consumers will display a limited response if the resulting energy bills are small compared to income and other household costs. For example, households in Denmark and Sweden spend about 2.5% of disposable income on electricity, on average, and 5% for electric-heated homes.<sup>26</sup>

#### 4.3 Investment Inertia

Energy prices and efficiency investment costs together affect assessment of the benefits of various kinds of price responses. The price will be to some extent counteracted by the reluctance of consumers more on more-efficient end-use devices

Attempts have occasionally been made to quantify cost responsiveness by estimating elasticities to the incremental purchase cost of energy-using equipment (rather than to the price of the energy used by the equipment). Elasticities for freezers (-0.79) and for refrigerators (-0.33) are in both cases corresponding price elasticities.<sup>27</sup> In concurrence with this finding, appliance manufacturers described in Section 3.1.2 indicated that first cost is more important to all types of appliance buyers than operating costs.

Heating equipment is often the most expensive energy-using equipment in the home, and the cost varies as a function of the fuel(s) it uses. Figure 12 immediately preceding the 1973 oil crisis, individuals constructing new homes in Sweden installed electric heating equipment about 20% of the time while group housing construction companies ("group-builders") chose electric heating more than 70% of the time. The striking difference between these home-builders suggests that the relatively low first cost of electric resistance equipment (over solid- and liquid-fuel systems) made it the system of choice for construction companies.

Data on the behavior of households purchasing compact fluorescent lamps (CFLs) also shows a high level of first-cost sensitivity. For example, at a price of approximately \$10, about 90% of Danish households say they will purchase CFLs versus 28% at a price of \$20. Figure 13 shows small differences in the price responsiveness of Danish, Swedish, and Dutch households participating in utility programs promoting CFLs. This is surprising considering that the payback period given price differs by a factor-of-two among these countries. The difference between Swedish households participating in the utility program and those not participating shows that some energy consumer groups are more cost sensitive than others.

The strength of costs (versus prices) suggests that measures of price-elasticities could be used to quantify cost-responsiveness. Kempton addressed this question by calculating an implicit market discount rate. His analyses showed these implicit discount rates to be quite high, with rates for low-income consumers expressing the shortest time horizons.<sup>28</sup> Ruderman found that implicit discount rates ranged as high as ~800% (versus a 6% real discount rate typically used by energy supply industries) with most of the values in the 20% to 200% range.<sup>29</sup> Importantly, during the entire post-oil-crisis period the implicit discount rates did not decline (and even increased in some cases), suggesting



increases and extensive information programs directed at consumers did not stimulate a more "rational" market for energy efficiency.

The acceptable payback time is an analogous indication of consumers' willingness to invest in energy efficiency. According to annual surveys, approximately 20% of Danish households report that they will invest in conservation measures with a payback of one year.<sup>30</sup> Similar behavior is displayed by service-sector<sup>31</sup> and industrial-sector<sup>32</sup> energy consumers. The existence of such short implicit payback times translates into a perceived potential for saving energy that is on the order of one-fifth the size of the potential defined from a societal-economic perspective.

The perception of consumer's willingness to pay more for efficient appliances is important to manufacturer's design decisions. Among the appliance manufacturers who were interviewed in the previously mentioned survey, there was general agreement that owner-occupants require a three- to five-year payback when they invest in more efficient appliances and that landlords require a three-year payback. Electrolux noted that landlords who pay the bill might be satisfied with a payback time between four and five years, but those who don't pay the energy bill would not tolerate any extra investment. The answers for home builders ranged from zero years to three years. The Swedish Consumer Product Agency (*Konsumentverket*) estimates that the owner-occupant's payback at two or three years, but that "green" (environmental) values are more important than the payback time.

One factor that contributes to limited willingness to accept even short payback times is the existence of situations where the costs and benefits of increasing efficiency are paid and received by different actors. Such split incentives occur, for example, when intermediaries (building designers, developers, construction contractors, appliance manufacturers, landlords, and others) make first-cost energy decisions but do not pay for the ongoing energy costs. In Denmark and Sweden, landlords own 16% and 9% of all single-family dwellings and 80% and 68% of all multi-family dwellings. An even smaller percentage of the new dwellings are owner-occupied.<sup>33</sup>

## 5. NON-PRICE FACTORS

Non-price factors can influence energy demand in ways that either amplify or offset price-related reductions in energy intensities. Non-price factors may be grouped into the following categories.<sup>34</sup> Most of these factors have a price-related dimension, but here only the non-price aspects are discussed.

- o Changes in equipment stocks (e.g. appliance saturations)
- o Changes in activity levels (e.g. composition of economic activity)
- o Technological advancement (e.g. miniaturization; reduced materials intensity)
- o Introduction of new end uses (e.g. electrothermal processes)
- o Policies (e.g. thermal standards for buildings; conservation programs)
- o Demographic trends (e.g. the climate-related distributions of the housing stock)

- o Lifestyles (e.g. the number of people per household; time budgets)
- o Consumer preferences (e.g. convenience; safety; "green" consumerism)
- o Non-energy benefits from improved efficiency (e.g. reduced labour)
- o Ease of access to efficient products (e.g. availability of money or price)
- o Infrastructure planning (e.g. master-planning of electric-heated neighborhoods)
- o Environmentally-driven decisions (e.g. reduced use of CFC-based insulation)
- o Insufficient competition (e.g. disincentives to commercialize new products)
- o Income-related effects (e.g. amount of capital available for efficient investments)

As a suggestion of the strength of non-price factors in the Swedish sector, annual electricity use among single-family homes with district heating displays a factor of two-to-four (and more at the extreme) over energy use for homes of the same size, vintage, and climate zone.<sup>35</sup> This is especially significant considering that homes using electricity in combination with other heating fuels are not included.

### 5.1 Technological Change

The "natural" course of technological change often results in efficiency gains. Such features can become popular if they decrease costs, increase control or provide some other amenity. Energy saving is often an incidental benefit, rather than as the primary motivation for purchasing an improved product. Substitution among materials also has important implications. The switch from fiber insulation to foam insulation in appliances is an often-cited example. This change--which occurred during the period shown in Figure 5--was made to reduce wall thickness and price rather than to save energy.

For decades before the first energy crisis, the energy intensity of many materials and of many energy-using devices were declining, so rapidly.<sup>36</sup> The long-term trends in residential appliance efficiency reflect an average (pre oil-crisis) annual reduction in electricity use of 1.8% for refrigerators and 0.7%/year for freezers between 1960 and 1972. Between 1975 in Denmark, electricity use declined by 1.8%/year in refrigerators and freezers, 1.8%/year in combination refrigerator-freezers, 0.9% for washers, 1.3%/year in clothes-washers, and 0.8%/year in clothes-dryers.

### 5.2 Heating Policies

Contrary to the price signals, the thermal integrity of new Swedish homes today is higher than that of Danish homes. One can look to thermal standards as a possible explanation of these trends, but standards did not begin to exist until the late 1970s, well after the thermal integrity of new homes began to improve. It was not the standards that lead these improvements, but rather the construction industry improved its techniques and then the codes were updated to match current practice.<sup>38</sup>

Policies that promoted substitution of electricity for oil used methods other than standards or manipulation of relative oil and electricity prices. The combination of tax-deductible interest, lower down payments, and availability of government financing to all types of home buyers enabled the National Housing Board (*Bostadsstyrelsen*) to influence the heating systems and thermal integrity in the vast majority of homes built. The loan system encouraged electric heating by helping to finance the cost of heat pumps and of thicker walls. Heat pumps were rarely used in 1981 but reached about 30% of new single-family homes by 1987.<sup>39</sup> The transition to electric boilers and multifuel systems was partly stimulated by the introduction of the ELAK thermal standard, which required homes with electric-resistance heating to use more insulation than other homes.

In addition, during the 70s and 80s, national programs helped to directly finance the purchase of electric-using heating equipment in single- and multi-family homes. Roughly 200,000 homes participating in this program between 1977 and 1983 received \$200 million (~1150 MSEK) in government loans and/or grants.<sup>40</sup>

Today, about 80% of new homes in Sweden are partly or completely electric-heated. The Swedish Building Norm (SBN) was revised in January 1989 to require all buildings, regardless of fuel type, to conform to the relatively high thermal integrity levels formerly required only of electrically-heated buildings. The result of this will likely be an increasing share of new buildings with electric-only heating systems because the relatively high cost of central heating systems was to some extent previously offset by lower insulation costs.

As electric heating was becoming the driving force of Swedish electricity demand in the 70s and 80s, Denmark initiated a number of policies--aside from pricing and thermal standards--that no doubt curbed the numbers of electric heated homes and increased their energy efficiency. These policies included:<sup>41</sup>

- (1) Extensive information programs.
- (2) The Act on the Reduction of Energy Consumption in Buildings (1981), which supported a goal of 20% reduction of space heating in residential buildings. The Act also required retrofits of all public buildings. The goal was to be attained with the help of government-trained energy auditors, a building certification scheme, and subsidies to pay for the improvements recommended by auditors. The Act contained a provision to guarantee the incremental loan costs related to energy-saving retrofits.
- (3) Grant programs (implemented in two phases) included almost 1 billion Danish kroner (\$130 million).
- (4) A 1982 amendment to the "Law of Rent" required multi-family building owners to install individual meters if called for by a majority tenant vote.
- (5) The installation of primary electric heating systems in new homes has long been actively discouraged and was recently banned in many areas of Denmark. In the

areas where it is allowed, electric-heated homes must be more than other homes.

### 5.3 Infrastructure Planning

In the past two decades, various infrastructure-related factors affected the heating market, working in opposite directions in the two countries. The effect of infrastructure planning on the structure of space heating is the earlier comparison of the single- and multi-family housing stock. The main difference between Denmark and Sweden is in single-family

For decades, cultivating the expanded use of electricity has been in line with the goals of the Swedish government (e.g. stimulating the nuclear industry to decrease oil dependence) and those of electric utilities (e.g. increasing market share and revenues). This commonality of goals gave tremendous momentum to the development of electric heating. In certain areas, government policy inhibited expansion of the market for district heating. Central power plants competed with combined-heat-and-power (CHP) plants by penetrating the heating market (all sectors) and the electric utilities as part of their marketing efforts, utilities induced the housing construction to choose electric space heating in return for guaranteed long-term electricity.<sup>42</sup>

At the root of the tug-of-war between policies encouraging nuclear power and those encouraging electric heating in Sweden are the long-standing interests between local distributors/municipalities and the national power companies. Decades ago, the use of CHP became attractive to many cities, where it offered control and flexibility. Meanwhile, Sweden's nuclear power program blossomed and came into direct competitive conflict with proposed CHP plants. No doubt part of the reason some cities implemented greater district heating than others was their success in this "battle". The number of collectively-built homes with district heating fell from 50% in the late 1970s to 10% by 1987. This difference was made up with electric heating (Figure 12).

In Denmark, on the other hand, oil independence was sought through a program of intensive conservation, promotion of renewables, and use of CHP. Sweden delivered roughly 6 TWh<sub>th</sub> of district heating in cogeneration and electricity, or 16% of all district heating, while Denmark delivered 12 TWh<sub>th</sub> of cogeneration, or 50% of district heating supply.<sup>44</sup> Denmark's market development of CHP, and higher densities of single-family home construction, allowed for more competition between district heating and electric heating than has been the case in Sweden. In Denmark, 27% of single-family homes have district heating versus 5% of Swedish single-family homes. District heating is used in approximately 60% of multi-family homes in both countries.



## 5.4 Lifestyles, Consumer Preferences, and Manufacturer Behavior

Consumer lifestyles have a direct effect on energy demand but little relation to energy prices.<sup>45</sup> For example, a declining number of people per household (as has been the case in both Denmark and Sweden) translates into higher per-capita energy use. The amount of time spent in the home is also important. As an example, between 1970 and 1985 the time spent in Swedish vacation homes tripled (as did the use of electricity).<sup>46</sup>

Household composition also has a direct relevance to energy use. In Sweden, people living alone have one-third fewer appliances than households with children. Among pensioners living alone, there are 7.6 dish-washers per 100 households versus 63 per 100 households for families.<sup>47</sup>

To characterize the varieties of consumer preferences, the Electric Power Research Institute (EPRI) has suggested a "taxonomy" of six electricity consumer types and a corresponding set of nine motivations for energy-related decisions.<sup>48</sup> According to EPRI's evaluation, the price of electricity is never the single strongest motivation for consumers.

During a field test 2000 super-efficient LER-200 refrigerators were put on the market in Denmark. According to follow-up market research by the manufacturer, only a small segment of the population bought the refrigerators.<sup>49</sup> Environmentally-oriented personal values were a the most important characteristics of the buyers. People buying the LER-200 (it has a \$50 price premium over the manufacturer's comparable conventional model) generally did so with no knowledge of, or interest in, the economic payback. The buyers were not responding to the price of energy or to the size of the efficiency investment involved.

Another variable that may contribute to sub-optimal efficiency is insufficient competition among manufacturers of energy-using equipment. For refrigeration appliances, there are roughly 15 "different" makers acting in the Swedish market. The market, however, is not as heterogeneous as it appears. The implications of alliances such as that of Electrolux, Electro-Helios, and Husqvarna are hard to interpret. How concentrated is a market where Zanuzzi (an Italian subsidiary of Electrolux) makes two of the AEG units; Derby makes a Bosch unit and all Belindha units; Electrolux in turn manufacturers four Siemens units; those Siemens units not manufactured by Electrolux are made instead by Bosch-Siemens; and Vestfrost manufacturers two Philips units and many Cylinda units?<sup>50</sup>

## 6. IMPLICATIONS FOR POLICY AND PLANNING

### 6.1. Limitations of the Elasticity Approach

As discussed earlier, demand elasticities are fundamental to econometric methods for energy demand forecasting. The elasticity approach has serious limitations, both practical and conceptual.

The large range of published elasticity estimates shown in Table 14 that it is difficult to select the "right" elasticity. The consequences are illustrated in Figure 14. The beginning value on the graph ( ) is a hypothetical estimate of Sweden's demand for electricity in 2000 with economic growth but no improvement in end-use efficiencies. The two sloping curves show demand assuming various elasticities. The uncertainty is large. For example, with a 50% real price increase actual demand would be anywhere in the range of 135 TWh and 175 TWh for elasticities between 0.25 and 0.5. To put this in perspective, the 40-TWh "gap" is the electrical equivalent of large 1-GW power plants operating at a 60% capacity factor.

Further complicating the problem, for practical purposes elasticity should be viewed as *variables*, rather than fixed *parameters*. The indications of a hysteresis effect in Figure 11 suggest that cross-price elasticities also change over time. Thus, the value of the forecasting and planning methods based on constant elasticities comes into question. After Kouris,

"In this respect projecting energy demand would necessitate the use of a projection of [changes in] elasticities first ... Thus the notion of a 'true' elasticity is more an illusion than a reality ... it is a moving target and not a value that remains unaltered through time. It is this uncertainty of future parameter values that have led some forecasters to follow the scenario approach and also construct scenarios with judgmental elasticities."<sup>51</sup>

A family of problems emerge when elasticity estimates (by definition based on historic data) are used to model future price responsiveness:

1. An elasticity estimate resulting from a model fit over many years represents an average value for a range of price levels that prevail over the time period. Such an estimate can mis-state price responses if the elasticity is itself a function of price level. Various authors have found that oil demand elasticities are higher during periods of declining prices and lower during periods of increasing prices.<sup>52</sup>
2. Price-responsiveness may be expected to decline as energy efficiency improvements are made. As consumers "skim the cream" by choosing the most cost-effective payback measures, marginal investments will require relative increases to be considered cost-effective.
3. On the other hand, technological advances and/or policy-based incentives can stimulate price responses not previously possible. As policies or trends lead to reduced incremental efficiency investment costs, more investments will be made at a faster rate, even if prices are unchanged.
4. Other factors affecting elasticities change over time, including changes in the consumer information environment, and the format and frequency of price information.

price "signal", i.e. the utility bill. Historic elasticity estimates can lose their value if future tariff structures differ from historic tariff structures. Moreover, diverse tariff structures make it increasingly problematic to develop the basic data sets from which elasticities are to be estimated.

Aside from the problems with their predictive power, elasticity analyses do not shed light on the possibilities of how to increase the existing level of price responsiveness, on which end uses are most likely to be affected, or on the attractiveness of reducing demand by a given amount. As a result, elasticity-based forecasts can not reveal potentially "desirable" or possible energy futures.

An elasticity estimate taken alone does not help policy makers to understand the investment behavior of energy consumers. An elasticity of -0.5 may correspond to a sector where energy consumers have a tendency to make efficiency investments with five-year paybacks while another -0.5 elasticity (e.g., for a different end use or fuel or country) may reflect efficiency investments corresponding to a 1-year payback. This could come about if the two groups face different investment costs, or have differing access to information, capital, and technical options.

In summary, aside from uncertainties in their estimation, elasticities do not always convey the types of end-use-based information on consumer decisionmaking and modes of price responsiveness that are important to energy planners. Innovation in energy demand modeling can help to resolve some of these issues. Modelers should endeavor to incorporate a higher degree of market segmentation in order to treat different consumer groups (e.g. renters versus owners), improve the understanding of asymmetries in fuel-substitution behavior (which seems to favor conversion towards electricity), account for counter- and non-price factors, and more explicitly tracking the end-use dynamics in the stocks of energy-using equipment. Especially important is the inclusion of modeling of the interaction of energy prices and equipment costs, as has been done with the market-discount-rate approach.<sup>53</sup> Depending on the marketplace being modeled, the influences on equipment manufacturers emanating from outside that market can also be important.

## 6.2. Price-Enhancing Strategies

Energy policy analysis is becoming increasingly goal-oriented, as evidenced by the frequent use of scenarios of *desired* energy demand rather than forecasts of *likely* energy demand. This shift in emphasis raises questions of the likely contribution that higher energy prices can make towards achieving energy-related goals. In Sweden, for example, electricity demand may have to be reduced in absolute terms in order to achieve government goals for a nuclear phase out by 2010, halting expansion of hydroelectric power, and holding CO<sub>2</sub> emissions at current levels. In a recent set of scenarios for Sweden, cost-effective ways have been shown for meeting these objectives.<sup>54</sup> According to the power industry's own

forecast, however, the planned 50% price increase achieves only efficiency improvement needed to reach the government goals.<sup>55</sup>

There appear to be many opportunities for new "price-enhancers" such as improving the poor energy information environment in which consumers make decisions. A logical place to begin is with improved tariff design, alternative billing methods, and more frequent billing.<sup>56</sup>

An important "lever" that can be used to enhance the effect of price is a mechanism that reduces initial efficiency-related investments and/or spreads the costs out over time. Recent European lighting programs targeting residential households in Austria, Denmark, Germany, Sweden, and the Netherlands show that such financial incentives can affect the first-cost sensitivity of consumers. In Sweden, residential programs were responsible for a 30% increase in sales and 80% to 90% increase in sales to households.

It must be stressed, however, that over-reliance on a strategy of price incentives can lead planners to overlook non-economic factors essential for the success of conservation programs.<sup>58</sup> This is evidenced by the fact that the use of financial incentives in the European programs correlates poorly with participation rates. Lowering costs was the commonly the primary reason for trying about 50% of the participants. In one program, other reasons for participating were to try the new technology (20%), use the rebate check (10%), change to compact fluorescent often (10%), or to get brighter light (10%).

In addition to energy consumers, the manufacturers and sellers of energy-using equipment also display a low level of price responsiveness. Manufacturers express mixed opinions about whether higher prices would encourage the commercialization of new, more-efficient products. As we saw in the difference in electricity prices between Denmark and Sweden did not lead to the presence of more efficient appliances in the Danish marketplace. In government-sponsored initiatives in which financial incentives were used, manufacturers have more than doubled the efficiencies of their products. For example is the Gram LER-200, which was designed with research support from the European Community. In Sweden, the National Energy Administration in cooperation with the large buyers of appliances, orchestrated an innovation competition and guaranteed order for 500-2000 of the winning design. The competition led to the design and planned commercialization of freezers that are 35% and 55% more efficient than the previously marketed models. Gram and Electrolux claim that they would not have commercialized these appliances on their own.

## 7. SUMMARY AND CONCLUSIONS

This article explored the hypothesis derived from economic theory that historic trends in energy efficiencies and fuel choices are to a

explainable (and predictable in the future) in terms of energy prices. The comparison of Denmark and Sweden and other data suggest that factors other than price have had substantial influence on the historic development of residential energy demand. The key findings are:

- End-use energy intensities converged or stayed the same in the two countries as prices diverged. Improvements in efficiency often occurred faster in Sweden than in Denmark. Instances where intensities differ significantly (e.g. water heating) pertained throughout the period of changing relative prices.
- The clearest difference between Sweden and Denmark is in the space heating markets. To the extent that prices have had an effect, it has manifested in the structural development rather than in intensities. Confounding the comparison, non-price factors have been especially strong in the heating market.
- Many Swedish households with multi-fuel capabilities choose to heat with electricity rather than with oil even when it is significantly more expensive to do so. Substitution from oil into electricity seems to occur more readily than substitution in the opposite direction.
- Even when oil is less expensive than electricity, there is significant use of electric heating in new home construction and in existing homes with multi-fuel heating systems.
- The magnitude of the observed effects varies considerably among consumer types (e.g. single-family versus multi-family households) and end uses.
- Manufacturers of energy-using equipment perceive a low level of price sensitivity among their customers and thus do not make energy efficiency a high priority in product design or marketing.

These results are attributable to a host of pervasive counter-price and non-price factors. The small cost burden often imposed by the use of energy (especially electricity) makes investments in savings a low priority, except when households and firms that wish to conserve energy for reasons other than economics. Constrained availability of district heating and various quirks of tariff design and billing practices can reinforce the reluctance to invest in efficiency or to switch among fuels.

The comparison of Denmark and Sweden also illustrates how government policy has shaped the energy supply and end-use markets, although with opposite objectives. Importantly, the approach in Denmark can be characterized as one of addressing total energy demand, whereas in Sweden the orientation was more towards oil import independence and the (related) objective of encouraging the use of electricity. Energy prices were only one of many tools used to achieve these goals.

Heavy reliance on price effects as a tool of demand-side management needlessly limits the ability to identify ways of effecting energy demand and injects

substantial uncertainties into demand forecasting. In some cases, not aimed at achieving increased energy efficiency offer more permanent price-induced behavior. Moreover, likely price increases will still be a fraction of the efficiency improvements now being identified as cost desirable.

Achieving goals for energy and environment requires a shift from the traditional paradigm to a more flexible and diverse approach to energy efficiency. With this shift comes new (non-price) tools for affecting energy efficiency choice. Such policies can enhance the effect of often weak price-induced price decreases and decrease uncertainties. On the demand side, this calls for improved access to capital, market incentives, minimum efficiency standards, research, development, and demonstration of energy-efficient technologies. In the end, higher energy prices are probably necessary but certainly not sufficient.

Table 1. Published energy demand elasticities.

Sector	Price		Income		
	Short-Run	Long-Run	Short-Run	Long-Run	
<b>Electricity</b>					
Dargay and Lundin <sup>a</sup> (Sweden 1962-1976)	R	-0.09	-0.62	+0.46	+0.68
DFE (Sweden 1950-1976) <sup>b</sup>	R	0.14			
Hjalmarsson and Veiderpass <sup>c</sup> (Sweden 1960)	R	-0.52		+0.68	
(Sweden 1976)	R	+0.09		+1.18	
SEAS (Denmark 1986) <sup>d</sup>	R	-0.15	-0.55		
ELSAM (Denmark 1988) <sup>e</sup>	R,C,I	-0.05 to -0.10	-0.5 to -1.0		
Hjalmarsson <sup>f</sup> (Norway, 1957-1975)	R	-0.19 to -0.24	-0.24 to -1.46	+1.1	
Bohi and Zimmerman (Review) <sup>g</sup>	R	+0.04 to -0.88	-0.05 to -2.5	-0.214 to +2.00	+0.12 to +3.00
	I	-0.10 to -0.27	-0.12 to -3.55	+0.04 to +0.87	+0.30 to +1.04
Kahn <i>et al</i> (USA 1970-1980) <sup>h</sup>	R	-0.06 to -0.16	-0.47 to -0.57		
EPRI (USA) <sup>i</sup>	R	-0.101	-1.052	+0.077	+0.802
Lundin (USA) (Range of 11 studies) <sup>j</sup>	R	-0.07 to -0.61	-0.78 to -2.50	+0.03 to +0.30	-0.46 to +1.94
Parti and Parti (USA 1980) <sup>k</sup>	R	-0.58		+0.15	
BChydro (Canada) <sup>l</sup> (Electric heating)	R		-0.41		
(Non-electric heating)	R		-0.28		
ORNL <sup>m</sup> (USA refrigerators, 1976)	R	-0.20			
(USA freezers, 1978)	R	-0.34			
Andersen (Denmark) <sup>n</sup>	I	-0.04 to -0.78			
<b>Aggregate Energy</b>					
IEA (1973-1982) (North America)	R,C		-0.60		
(Pacific OECD)	R,C		-0.70		
(Europe OECD)	R,C		-0.55		
(All OECD)	R,C		-0.59		
Chern <i>et al</i> (1960-1979) (8 OECD countries) <sup>o</sup>	R		-0.513		+0.771
Pindyck (1960-1974) <sup>p</sup> (9 OECD countries)	R		-1.05 to -1.15		+1.00
Griffin (1960-1972) <sup>q</sup> (18 OECD countries)	R,C		-0.8		+1.39
Nordhaus (7 OECD countries) <sup>r</sup>	R,C		-0.7		+1.09
Matsui <sup>s</sup> (Japan 1965-1972)	R,C		-0.220		+1.70
(Japan 1965 to 1977)	R,C		-0.022		+1.11
Baughman and Joskow <sup>t</sup> (USA 1968-1972)	R,C	-0.16	-0.63	+0.20	+0.80
Chern (USA 1972) <sup>u</sup>	R,C	-0.71		+0.44	
Parikh and Rothkopf (1970) <sup>v</sup> (Space heating)	R		-0.371		
(Non space heating)	R		-0.1		
(Total)	R,C,I		-0.118		
Kouris (UK 1961-1979) <sup>w</sup>	R,C,I	-0.120 to -0.539		+0.523 to +1.000	

Notes to Table 1

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- b. DFE Rapport nr 34. 1980. *At Styra Energianvaendningen. Problem och Mojligheter* (To Affect Energy Demand: Problems and Possibilities for Swedish Energy Policy) cited in Hjalmarsson and Veiderpass.
- c. *Op cit*, Ref 59.
- d. SEAS estimate is for 1983 and shown here are the averages of the rates -0.5 to -0.6 0.18 (short run), as reported by the Danish Ministry of Energy (1986) in (Redegøttariffer), p. 68.
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- i. Electric Power Research Institute, (EPRI). 1982. *Residential Demand for Electricity* 1572.
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- t. Baughman, M.L. and P.L. Joskow. 1976. Energy Consumption and Fuel Cho
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- u. Chern, W.S. Demand and Conservation of End-Use and Primary Energy in the Res
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- v. Parikh, S.C. and M.H. Rothkopf. 1980. Long-run Elasticity of U.S. Energy Dem
- Approach. *Energy Economics*, pp. 31-36 (January).
- w. The range shown corresponds to the results from applying six estimation method
- consumption data series.

Table 2. Comparative residential-sector statistics for Sweden (S) and Denmark (DK).

	S 1970	DK 1970	S 1980	DK 1980	S 1986	DK 1986
<b>Population (millions)<sup>a</sup></b>	8.043	4.929	8.311	5.125	8.369	5.116
<b>Dwellings (1000s)<sup>b</sup></b>						
Single-family	1311	1008	1618	1197	1772	1192
Multi-family	1789	735	1967	813	1953	908
<b>Persons/dwelling<sup>c</sup></b>						
Single-family	2.91	2.96	2.81	2.76	2.75	2.68
Multi-family	2.07	2.07	1.77	1.78	1.71	1.73
<b>Dwelling size (m<sup>2</sup> heated area)<sup>d</sup></b>						
Single-family	134.5	125.3	145.3	130.8	146.1	131.7
Multi-family	74.8	74.0	76.0	75.0	77.2	75.6
<b>Percentage renter-occupied<sup>e</sup></b>						
Single-family	52%	53%	41%	44%	40%	43%
Multi-family	19%	19%	7%	15%	9%	16%
	76%	96%	70%	87%	68%	80%
<b>Consumer price index<sup>a</sup></b>	100	100	242	255	387	387
<b>Gross domestic product/capita<sup>a</sup></b> (constant 1980 SEK)	53792	42169	63181	54926	69371	75316
<b>Disposable income/capita<sup>f</sup></b> (constant 1980 SEK)	29489	30014	33726	35323	34052	46188
<b>Household savings rate as a percentage of disposable income<sup>g</sup></b>	4.2%	6.3%	5.0%	6.0%	-1.0%	---
<b>Heating degree-days 18°C (average)</b>					4090	2950
<b>Useful energy<sup>h</sup></b>						
Space heating (Wh/m <sup>2</sup> -degree day)						
Single-family	38.3	61.1	29.1	39.1	26.7	34.3
Multi-family	41.9	45.1	36.4	37.4	31.2	27.8

Notes to Table 2

- a. OECD National Accounts, 1960-1986. Volume 1. 1988 Paris.  
b. Sweden--SCB Energistatistik foer flerbostadshus (corrected printouts from Kenni Petersen), SCB Energistatistik fore smaahus, and L.G. Carlsson (Ref. c). Denmark--Danmarks Statistik. Befolkning og valg. 1989:1, p. 7  
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d. See ref. c, pp. 238-239; years shown are 1974, 1982, and 1985)  
e. Sweden--Bostads- och byggnadsstatistik aarsbog 1982, pp. 230-231, and 1989, p. 262; (1985 value shown). Denmark--Statistisk aarvog 1988. Danmarks Statistik, pp. 48-49 and other Danmarks Statistik data.  
f. Approximated as [private household consumption \* (1 + savings as % of disposable income)] from Ref a.  
g. OECD Economic Outlook #45, 1989, p. 183 (Sweden), the initial value is for 1972. Values for 1971 and 1981 for Denmark are from the Statistisk Aarvog (Ref. c), page 169.  
h. "Useful energy" includes weather-normalized energy delivered to the home, less losses in combustion appliances. See Ref. c, pp. 250-251; years shown are 1974, 1982, and 1985.

Table 3. Structure and intensity of electricity use in residential appliances in Denmark (DK) 1978-1987.<sup>a</sup>

	Refrigerator	Freezer	Combi Ref/Frz	Dish-washer	Clothes-washer	Clothes-dryer	Lighting	Cooking
<b>Saturation 1978 (% of households)</b>								
DK	77	58	29	18	56	8	100	72
S	98	64	15	24	61	18	100	90
<b>Saturation 1987 (% of households)</b>								
DK	75	65	35	26	64	17	100	81
S	88	79	33	30	57	27	100	93
<b>Unit consumption 1978 (kWh/house)</b>								
DK	348	640	758	525	433	563	600	650
S	611	1338	924	400	500	600	625	600
<b>Unit consumption 1987 (kWh/house)</b>								
DK	298	508	590	388	358	475	600	635
S	439	878	704	281	376	242	660	526
<b>Change in unit consumption (%)</b>								
DK	-17	-26	-28	-35	-21	-18	0	-2
S	-28	-34	-24	-30	-25	-60	6	-12
<b>Change in total electricity demand (%)</b>								
DK	-13	-7	-1	11	-2	92	4	14
S	-34	-17	74	-12	-28	-36	8	-7

Notes to Table 3: Unit energy consumption refers to electricity use in homes that have limited comparative appliance utilization data are reported by DEFU and Vattenfall (Sweden): clothes-washing, 265 versus 208 loads/year; clothes drying 160 versus 104 loads/222 versus 365 loads/year. In Denmark 8% of new refrigerators have a volume greater versus 63% in Sweden. The corresponding values for freezers are 50% and 66%, and for 26% and 80%. Data on changes in the sizes of refrigeration appliances over time are there is no reason to suspect that there would be systematic differences in such trends countries.

a. Data from Moeller 1989, *op cit*, Ref 9 and Matti Malinen, Vattenfall Market Branch and CDL, *Op Cit*, Ref 7, p 56.

Figure 1. Short-run elasticities for Sweden.<sup>59</sup>

### Variability in Swedish Household Energy Demand Elasticities

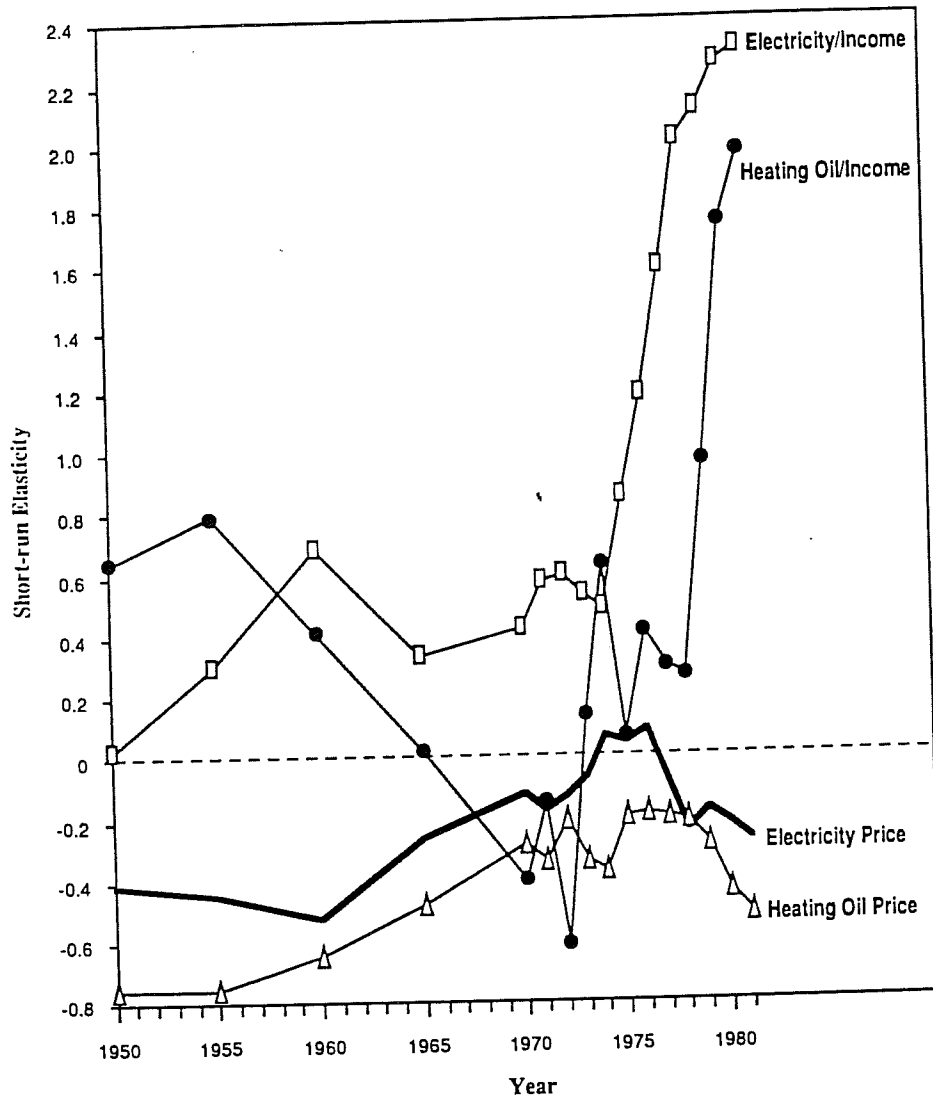
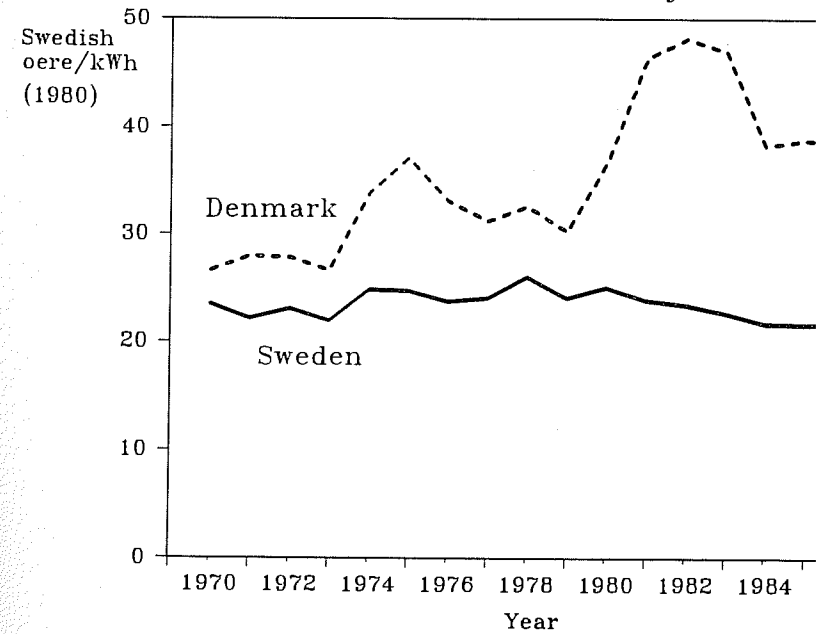


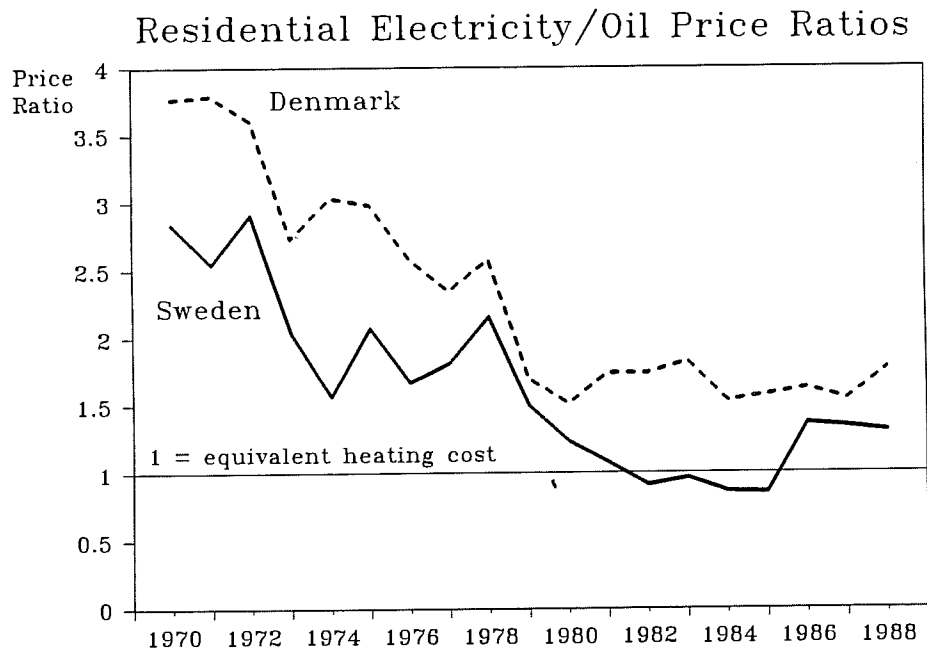
Figure 2. The prices shown are an average of the tariffs paid by electric-heating customers (single- and multi-family buildings), weighted by the number of consumers in each year, including fixed costs, variable costs, and taxes. Prices in 1970 were 24 oere/kWh (DK), in 1980 Swedish currencies. In 1970, electric-heating tariffs (DK) and 17 oere/kWh (S). The exchange rate in 1980 was 75.31 SEK/100 Dkr.

### Residential Electricity Prices





**Figure 3.** The price ratios include operating costs, but not equipment costs. Where the value is  $> 1$ , electricity is the less expensive heating fuel. To convert the prices of purchased energy to the price of useful energy delivered to the living space in the form of heat, the nominal price is divided by an assumed heating system efficiency of approximately 70% for oil and 90% for combination boilers that can use electricity or oil). In Denmark, both electricity and oil prices were increased after the collapse of the world oil price in 1985.



**Figure 4.** Values shown represent the average electricity use for appliances in the stock consortium of manufacturers, average volumes of appliances sold were largely unct period shown in the diagrams.

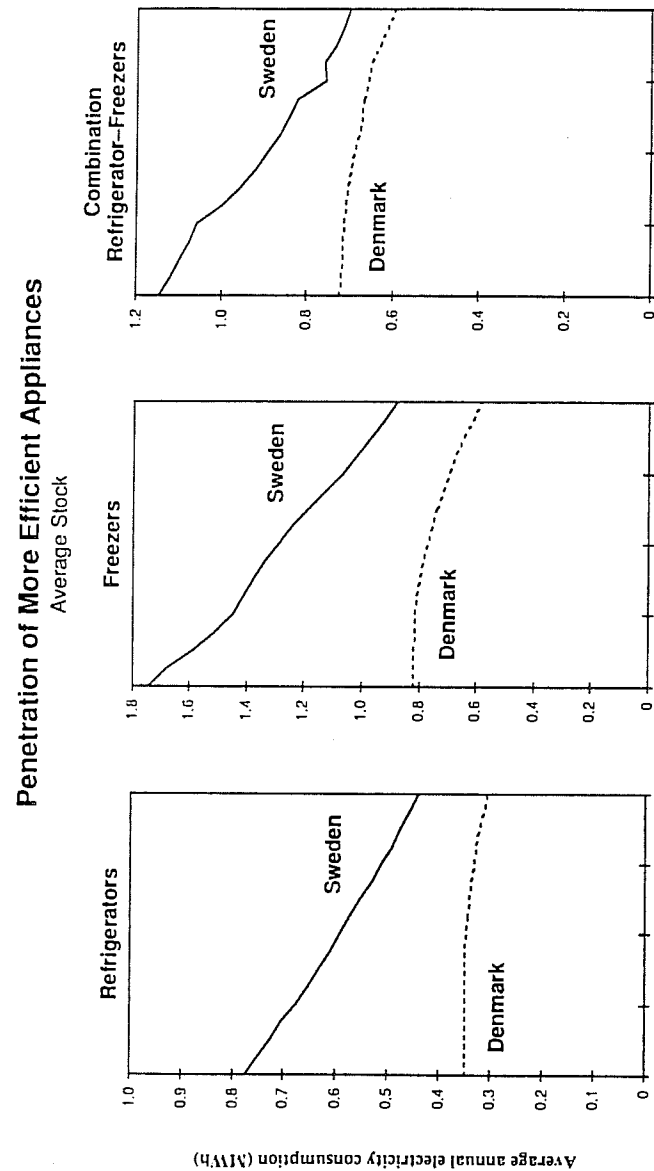


Figure 5. The effect of structural change and decreased intensity on electricity used for Swedish refrigeration appliances. The curves show cumulative electricity demand, e.g. all three classes of appliances consumed just under 5 TWh in 1987.

## Evolution of Refrigeration Appliances

Sweden

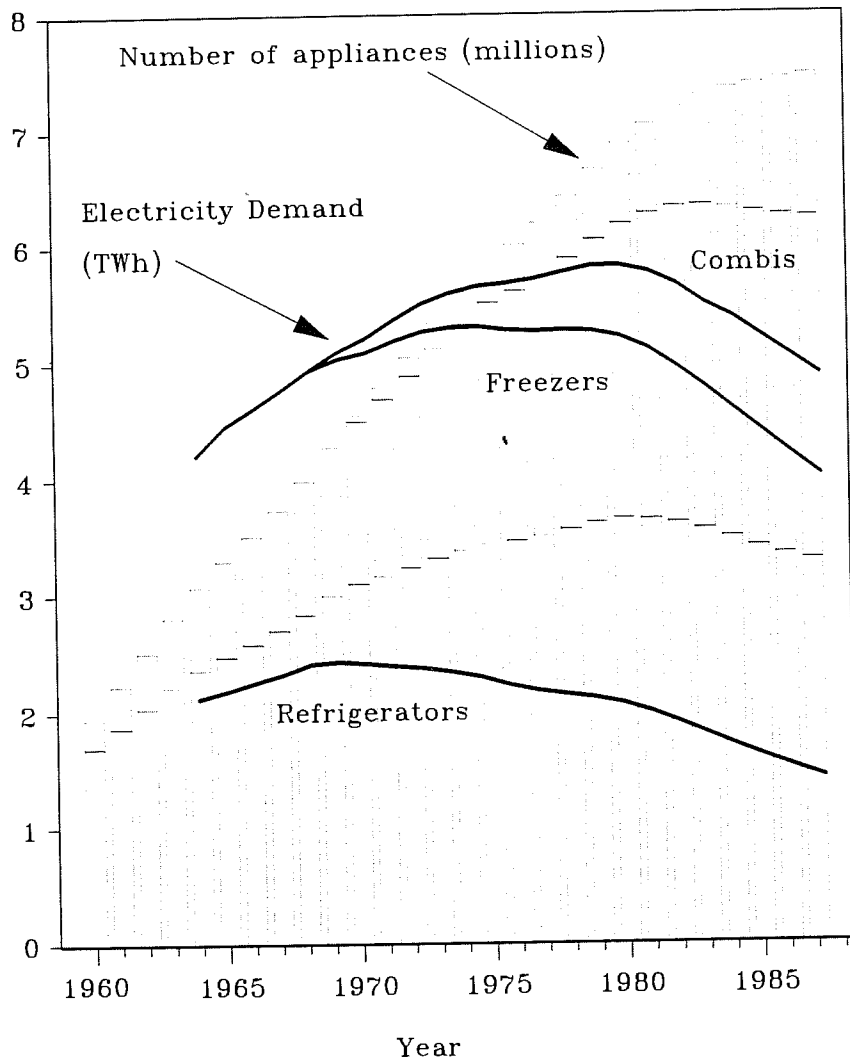


Figure 6. All refrigerator models available in each country as of 1987/88 are shown using the same test procedure. To improve comparisons, for appliances with both freezer volumes, the freezer volume is multiplied by an adjustment factor (AF : equivalent refrigerated volume.  $AF = (\text{room air temperature} - \text{freezer temperature})$ ). Similar statistics have been documented in Switzerland.<sup>60</sup>

## Refrigeration Appliances

Volume vs. Intensity

Models sold in 1987 / 1988

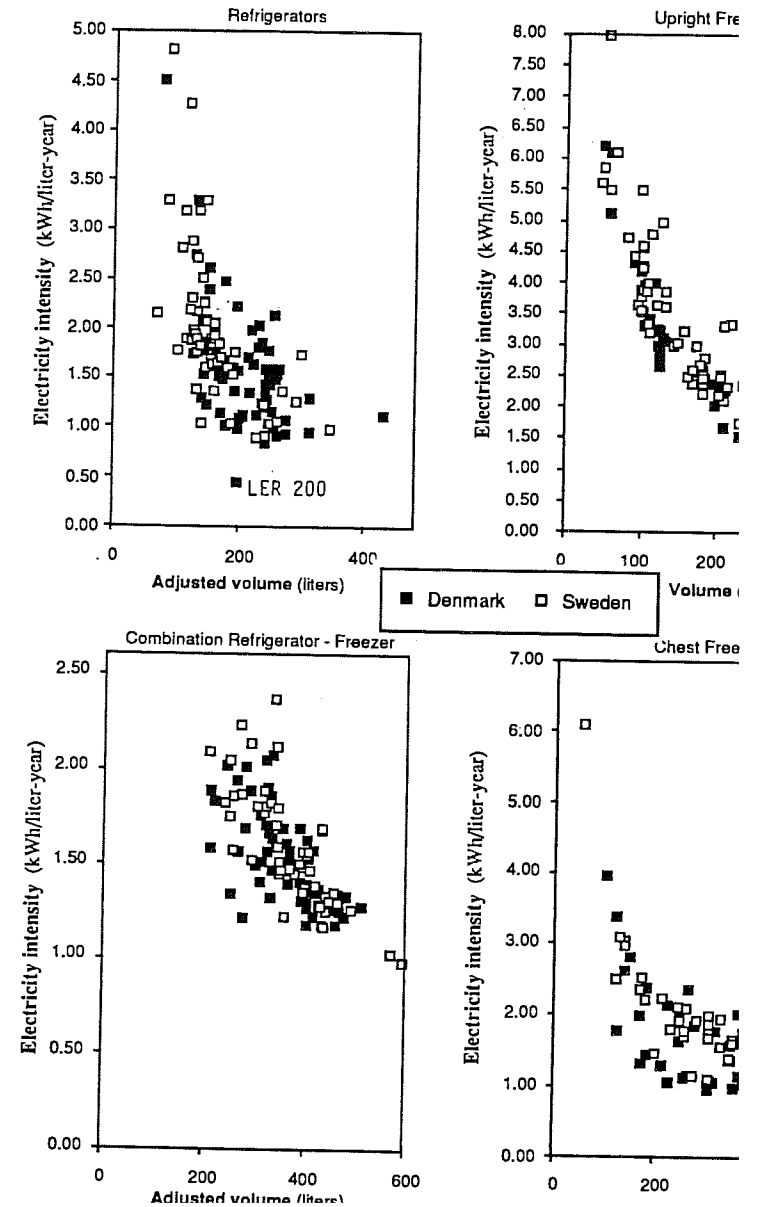


Figure 7. Same sources as Figure 6.

## Refrigerators: Intensity versus First Cost

All Models Sold in Sweden, 1987

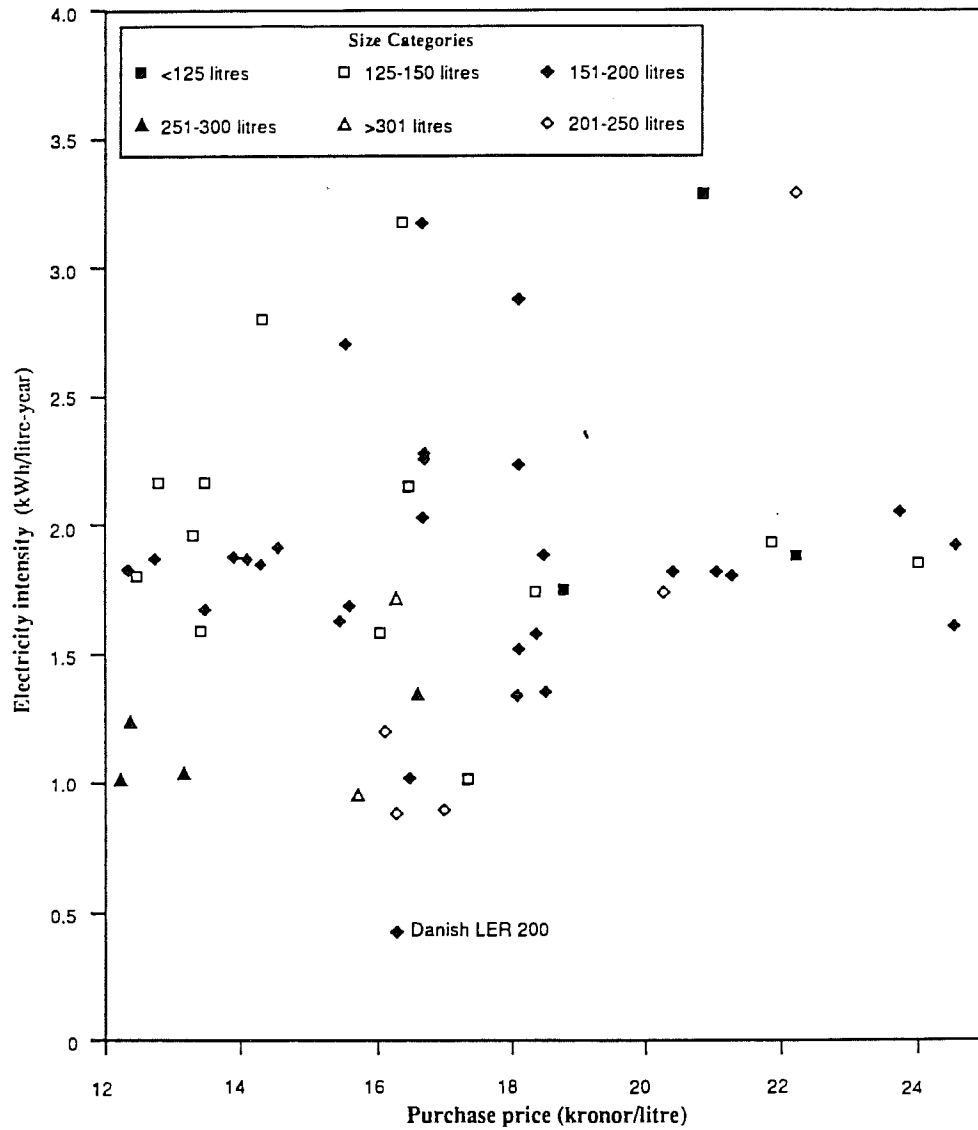


Figure 8. Data are for models available in 1982 and 1986. 1982 prices inflated to 1986 consumer price index for household appliances.<sup>61</sup>

## Hot Water Heaters Sold in Swe

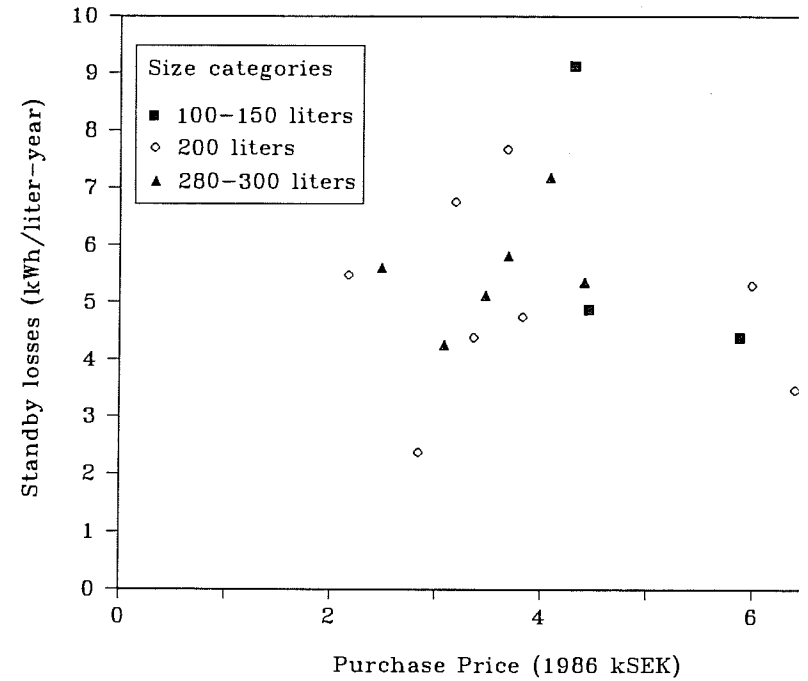


Figure 9. Heating structure in Denmark and Sweden.

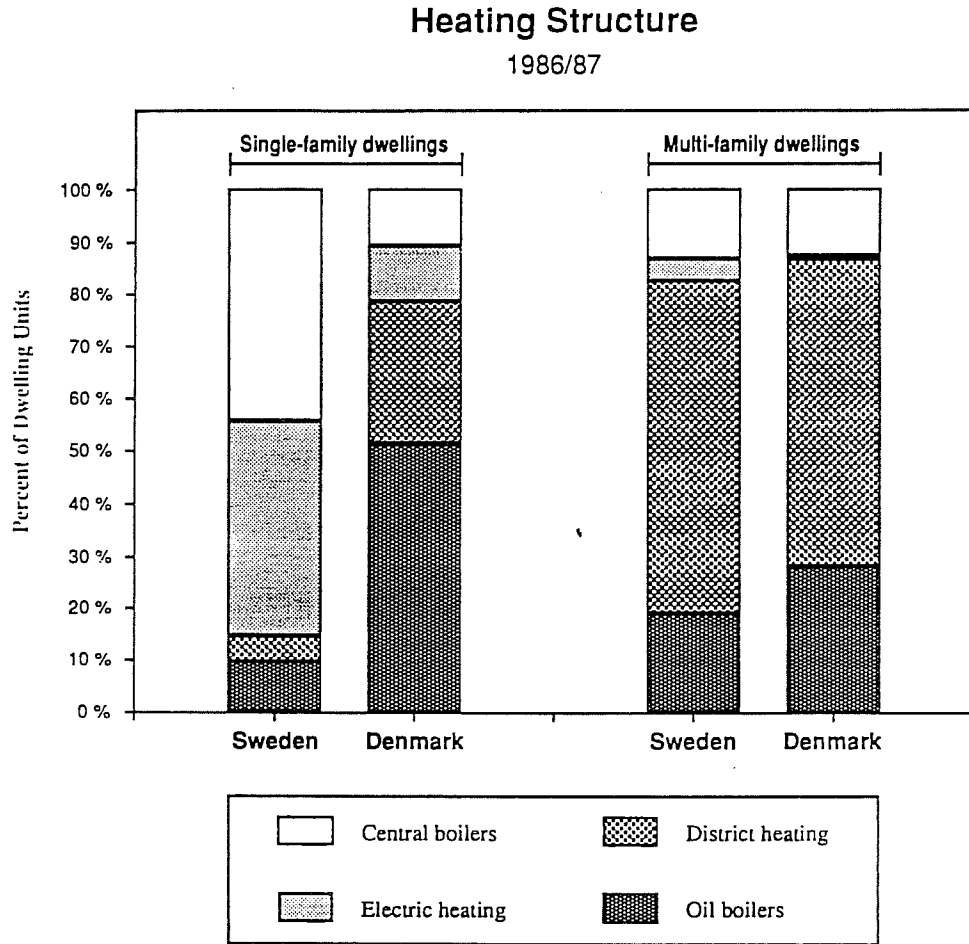
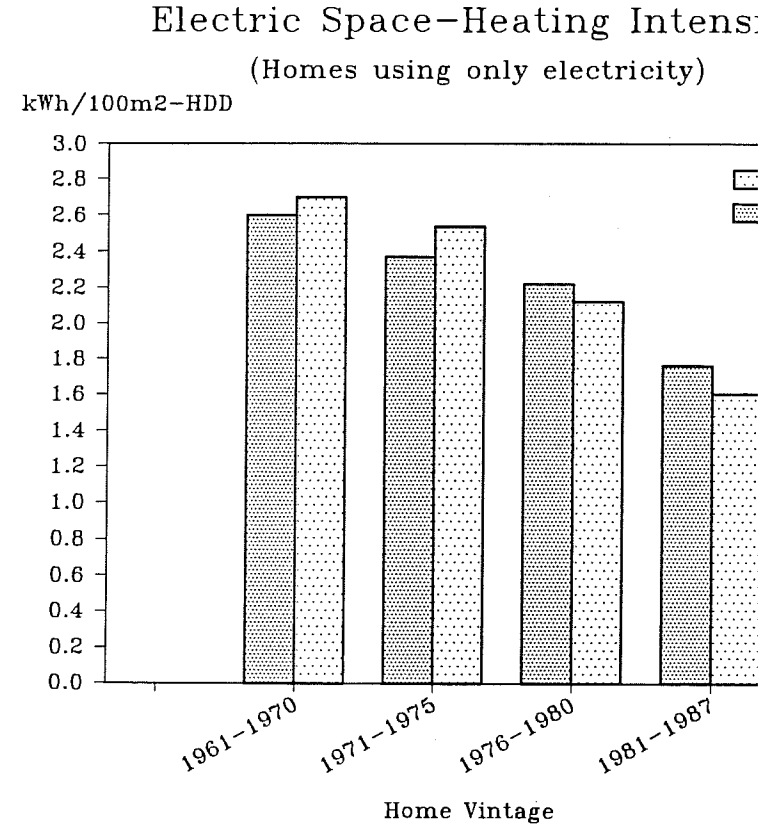
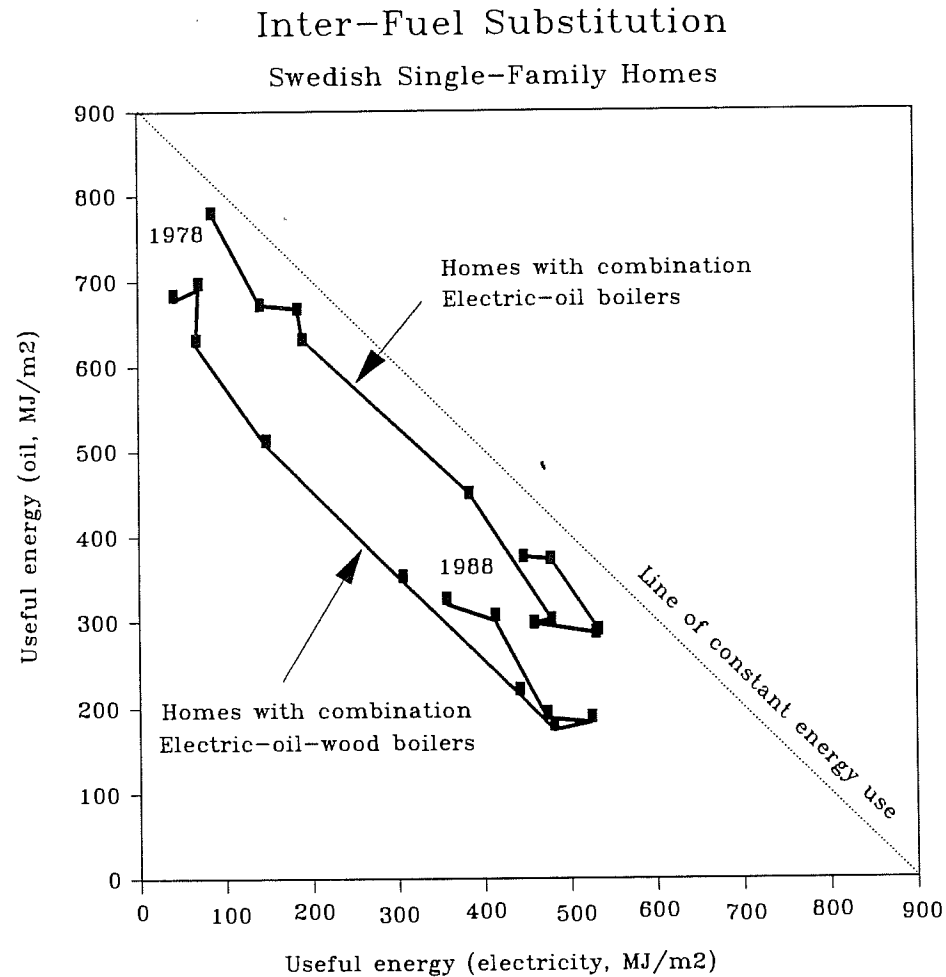


Figure 10. Historic trends in intensity of useful electric space heating energy use in Danish homes built during the indicated periods. The data reflect single-family homes with electricity. To reflect the energy services delivered, boiler efficiencies of 90% homes with electric hydronic systems. Excludes farm houses.<sup>62</sup>

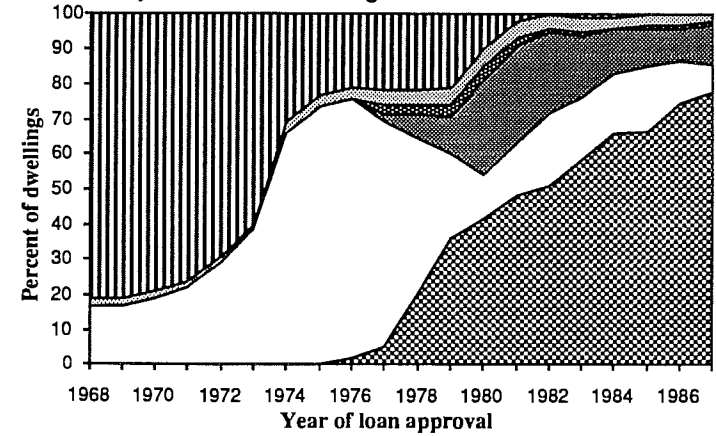


**Figure 11.** Each point shows the mixture of useful heating energy (plus appliances) delivered to the living space by electricity and oil in homes with multi-fuel boilers.<sup>63</sup> Each point represents a year between 1978 and 1988, beginning at the upper left-hand region of the diagram. The dotted diagonal line represents constant energy use for various combinations of oil and electricity. That the two curves remain roughly parallel to the constant-energy line indicates that little if any conservation has occurred in these homes. As expected, homes with the capability to use wood consume less electricity and oil than those homes with no option to use wood. Excludes farm houses.

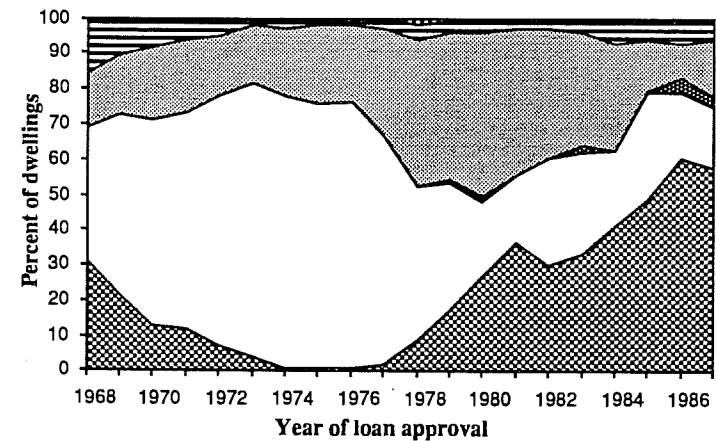


## Heating Systems in New Homes

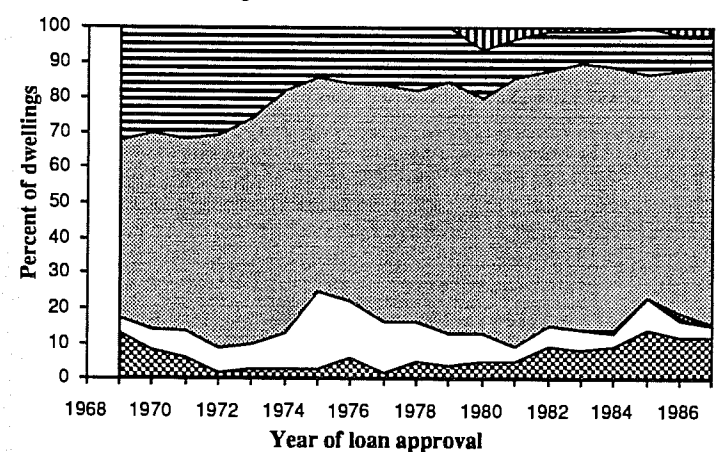
Individually built 1 & 2-dwelling units



Collectively built 1 & 2-dwelling homes

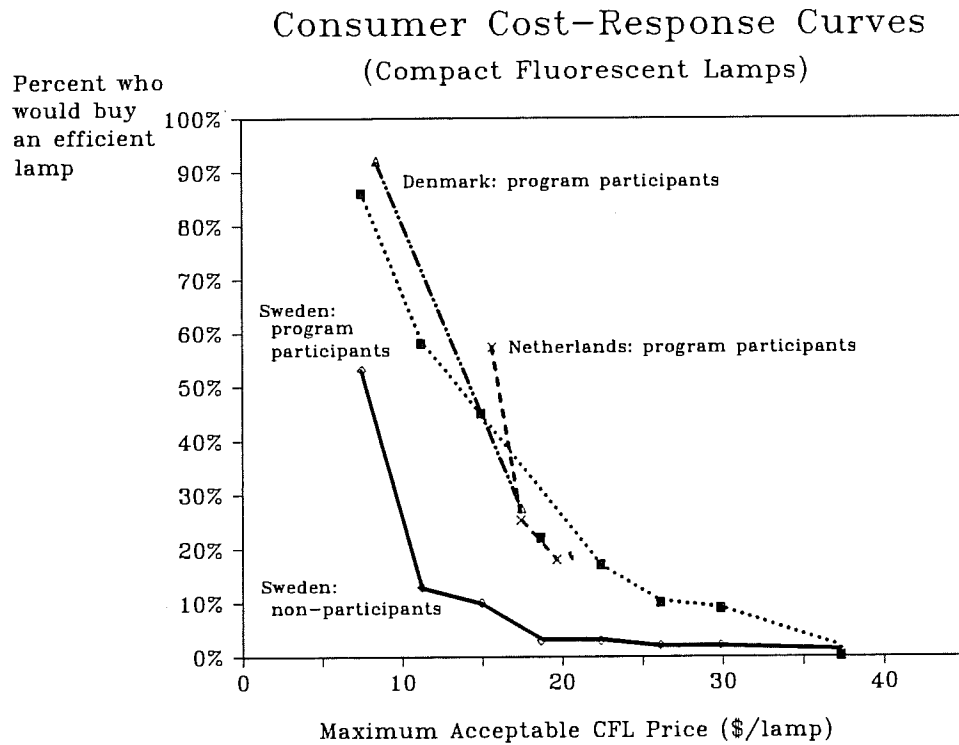


Multi-family dwellings

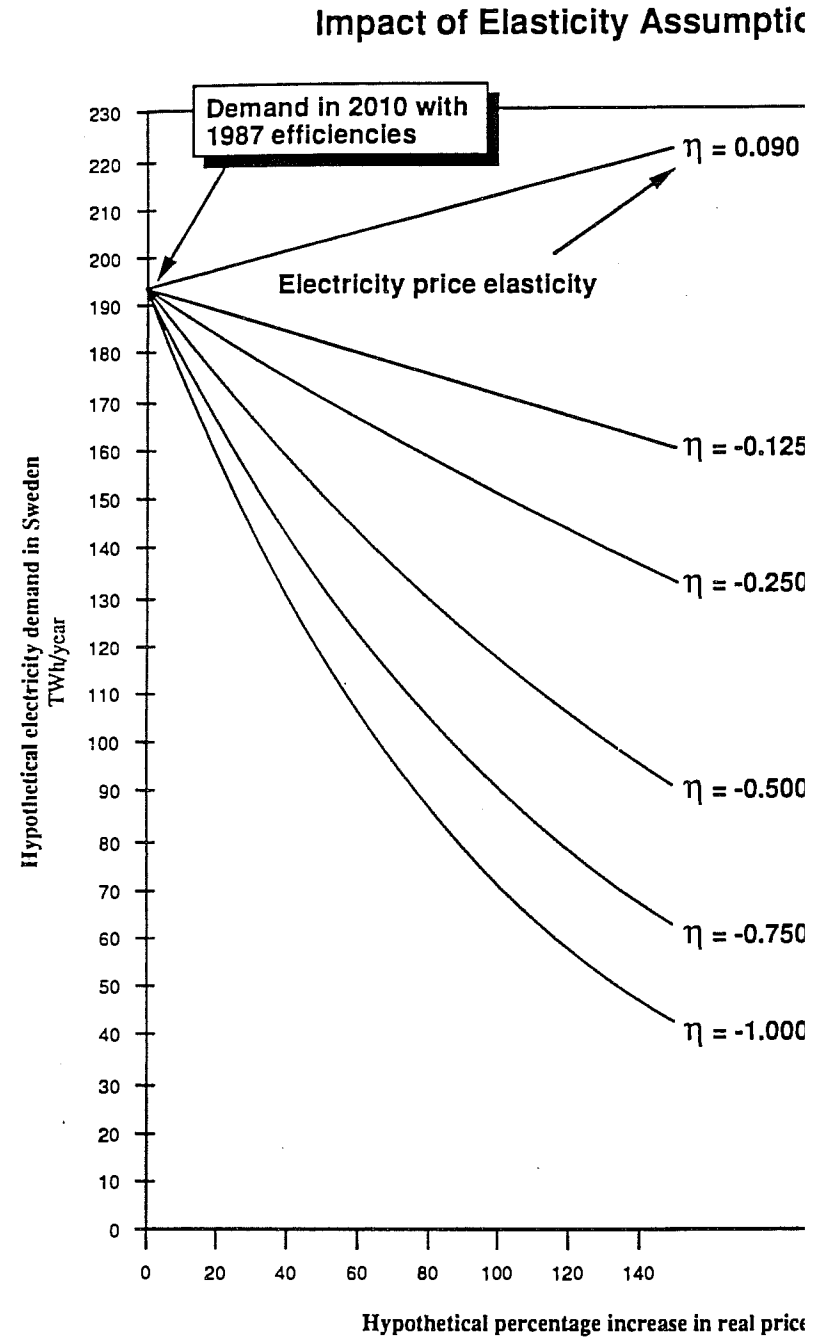


- Oil c boiler
- Elec distr
- City
- Non-com
- Elec combi boiler
- Dire resist
- Elec Earth heat

**Figure 13.** Consumer self-reported willingness to purchase compact fluorescent lamps as a function of lamp price.<sup>65</sup> A larger fraction of the program non-participants were undecided on the price they would be willing to pay.



**Figure 14.** Hypothetical electricity demand resulting from various assumption elasticities.





## Notes and References

1. The author is a Visiting Research Scientist with the Department of Environmental and Energy Systems Studies, the University of Lund, Sweden. Financial support for the research described in this article was provided by the Swedish State Power Board (Vattenfall) and the Swedish National Energy Administration. For additional background, see E. Mills. 1989. *An End-Use Perspective on Electricity Price Responsiveness*, Prepared for Vattenfall's Uppdrag-2000 project. This work benefited from discussions with Sarita Bartlett, Evald Broend, Lars-Goeran Carlsson, Thomas B. Johansson, Per Olaf Hallin, Peter Hoffman, Jon Koomey, Jan Moeller, Lee Schipper, Jane Summerton, and Karin Widegren-Dafgaard.

2. Measurements of energy use can be made on a per-household, per-appliance, intensity, or efficiency basis. For concise definitions of these and other end-use indicators, see the appendix in S. Tyler and L. Schipper. 1990. The Dynamics of Electricity Use in Scandinavian Households. *Energy—The International Journal*, vol. 15, no. 10., p. 862.

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10. L.G. Carlsson. 1989. *Energianvaendning och Strukturomvandling i Byggnader 1970-1985* (Energy Use and Structural Change in Buildings 1970-1985). Swedish Buildings Research Council: Stockholm. Carlsson has also provided extensive unpublished data on electricity use.

11. See, for example, L. Schipper. 1983. Residential Energy Use and Conservation in Denmark, 1965-1980. *Energy Policy*, pp. 13-323 (December); L. Schipper. 1984. *Internationell Jaemfoerelse av Bostaedernas Energifoerbrukning* (International Comparison of Energy Use in Households). Byggnadsnadsraadet report R131:1984 (in Swedish with English appendices); L. Schipper. Residential Energy Use and Conservation in Sweden. *Energy and Buildings* vol. 6, pp. 15-38; S. Tyler and L. Schipper, *op cit*, Ref. 2, p. 841.

12. This is the trend in prices for non-electric heated homes (the majority at the time). The electric heating price dropped approximately 30% during this period. See L.G. Carlsson. 1984. *Energianvaendningen i Bostaeder och Lokaler 1970-1982* (Energy use in homes and the service sector 1970-1982). Byggnadsnadsraadet report R132:1984, p. 80-82.

13. Based on personal communications with Lennart Sundin. Electrolux Major Appliances, 12 September 1989, and Jan Moeller, DEFU, 9 September 1989. The estimates for Sweden are based on reported sales data from a "club" of manufacturers that includes most of those selling appliances on the Swedish market.

14. See Konsumentverket tests "Diskmaskiner: Koepraad Testresultat 1988" (Dish-washers: Shopping Advice and Test Results 1988) and "Duktiga Diskmaskiner" (Good Dish-Washers), in *Raad & Roen*, no. 8. 1989. (in Swedish)

15. Combination of homes with electric-resistance heating and those with fr separate electric water heaters. Kraftsam. 1990. *Smaahusens Uppvaermning* (H Family Homes). Publication 11. Stockholm. Moeller and Nielsen, 1991, *op cit*, Ref 9.

16. Based on interviews conducted during Summer and Fall 1989. Responses v Electrolux, Siemens, Bosch, Cyllinda, and Brdr. Gram A/S. The results of the interview described by Mills, *op cit*, Ref 1.

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19. L.G. Carlsson, *op cit*, Ref 10, pp. 219 and 222. Data from Energisparke reproduced as Table 18 in D. Wilson, L. Schipper, S. Tyler, and S. Bartlett. 1988. *Programs for Promoting Energy Conservation in the Residential Sector: Lessons fr Countries*. LBL report 27289. show 74% of the single- and multi-family home temperatures between 20°C and 23°C during the 1975-1976 period.

20. Annual surveys prepared by Scan Test for the Danish Ministry of Energy a made an effort to keep temperatures low: 45% answered "yes" in 1974, 71% in 1981, z *Befolkningens Energisparebestraebelser* (The Public's Energy Conservation Decisions), (

21. *Teknisk Tidsskrift*. 1919. Quoted in M. Loennroth, P. Steen, and T.B. Johanssc in *Transition*. University of California Press: Berkeley, p. 111.

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25. Scan Test surveys, *op cit*, Ref 20.

26. The same situation exists in the Swedish service sub-sectors where electr between 0.1% and 2.4% of sales value. At the 3-digit SNI level, industrial consumers represent between 0.6% and 15% of value added.

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28. J.A. Hausman. 1979. Individual Discount Rates and the Purchase and Utiliz Using Durables. *The Bell Journal of Economics*, vol. 10. no. 1, pp. 33-54.

29. H. Ruderman, M.D. Levine, J.E. McMahon. 1987. The Behavior of the Ma Efficiency in Residential Appliances Including Heating and Cooling Equipment. *The* vol. 8, no. 1, p. 114.

30. See Scan Test surveys, *op cit*, Ref 20. Note, this is a more pessimistic estimate the lower end of the curve (Figure 12) for willingness to purchase CFLs, which corre year payback time.

31. There is often a formal corporate policy limiting the acceptable payba conservation investments, as is the case for Sweden's IKEA (almost 100 stores wc requires paybacks less than three years (personal communication, ELFRED AB, N which oversees electrical design and components specification for many IKEA stores even investments for public-sector buildings often must pay back in less than one y policies exist at the Carlsberg Brewing Company and the Prince Tobacco Compan efficiency investments with only be made if payback times are less than two communication, Ib Winther-Evers, NESA A/S power company, April 5, 1991).

32. An example of the difference between a firm's perspective (2-year payback broader public-sector perspective (10-year payback) is given by an assessment of conser from retrofitting the pumps at one of the Holmen Paper company's factories in Swed company would only retrofit two of the 16 eligible pumps, thereby reducing electricity

societal perspective would result in the retrofit of all of the pumps and reduce electricity use by 38% (average payback time 3.2 years). Notably, from the paper company's perspective, a 50% price increase would not increase the number of pumps in the two-year-payback category. See *Elhushaallningsprojekt vid Holmen Paper AB, Wargoens Bruk: Energikartläggning Pumpar* (Energy Conservation Project at Holmen Paper AB, Wargoens Bruk: Energy Audit of Pumps). 1989. Vattenfall (Western Sweden)/Holmen Paper Report nr. 2000 89 1050 (in Swedish).

33. *Statistisk Aarbog 1988* (Statistical Yearbook 1988) Danmarks Statistik, pp 48-49 and other Danmarks Statistik data; *Bostads- och Byggnadsstatistisk Aarsbok 1989* (Yearbook of Housing and Building Statistics 1989) Statistiska centralbyraan. 1989. Stockholm, p. 262 (in Swedish).

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40. Swedish Buildings Research Council (Byggnadsforskningsraadet, BFR). 1984. *Bostadsstyrelsenslaan- och Bidragsgivning till Energisparaatgae* (Swedish Housing Board Loans and Grants for Energy Conservation Measures). Report no. R134:1984.

41. Wilson *et al.* 1989, *op cit*, Ref. 19 and Schipper 1983, *op cit*, Ref 11.

42. See chapters 7 and 8 in M. Loennroth, *et al.* *op cit*, Ref 21.

43. *Electricity Supply Act 1976*. Statute no. 54 of 25th February 1976. Monopoltilsynet, p. 7.

44. Statistical bureaus of each country.

45. For a review of this topic, see L. Schipper, S Bartlett, D. Hawk, and E. Vine. 1989. Linking Lifestyles and Energy: A Matter of Time? *Annual Review of Energy*, vol 15, p. 273-320.

46. L.G. Carlsson, *op cit*, Ref 10, p. 109, 161. This growth reflects changes in usage patterns and addition of more vacation homes added to the stock.

47. L.G. Carlsson, *op cit*, Ref 10, p. 276.

48. The consumer types include: resource conservers, value seekers, lifestyle simplifiers, appearance conscious, pleasure seekers, and hassle avoiders. Motivations identified were: low price/conservation, least shopping around, personal control, convenience of use, latest technology, comfort, safety, personal (and brand) status, and energy focus (area versus task). See, *EPRI Journal*, 1989. Is Cost the Only Measure of Electricity Value? January/February, pp. 22-29.

49. Toksvig Larsen, Brdr. Gram A/S, personal communication. July 7, 1988.

50. In the United States the degree of concentration is extremely high for some appliances. For refrigerators and freezers, the top two firms control 57% and 73% of all sales, respectively, and the top four control 91% and 96% of the market. White Consolidated--recently purchased by Electrolux--is among the top two. Increasing internationalization of the marketplace may lead to a continued reduction in competitiveness. See U.S. Department of Energy, *op cit*, Ref 27, pp. 7-9.

51. G. Kouris, *op cit*, Ref 4, p. 69.

52. This phenomenon has also emerged in oil demand following the 1986 price collapse; short-run U.S. price elasticities shifted from -0.08 during 1985 to -1.8 during the first half of 1986 and M. Rodekohr. 1987. *Falling World Oil Prices: An Assessment of the Impact on Petroleum Demand*. Energy Information Administration. U.S. Department of Energy. A key reason for this effect is that sustained periods of low prices can contribute to long-lived structural decisions (e.g a change to electric heating) which are not quickly reversible in the event of subsequent price increases.

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55. Efficiency increases by approximately 50%, but demand grows as a result of increases in the numbers of appliances in homes (a non-price factor). As an example for Sweden, the presence of second refrigerator-freezers is expected to increase from 6% to 45% and the presence of electric clothes-dryers is expected to increase from 18% to 85%.

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62. Sweden--derived from the 1989 SCB annual survey, *op cit*, Ref 7, pp. 13, 20; Nielsen, 1991 (Tables 2 and 4) and Moeller 1989, *op cit*, Ref 9, p. 35, plus unpublished data provided by Moeller. The stock-average value in 1970 is taken as representative period. Floor areas for electric-heated homes are used, rather than the average over the period.

63. SCB *Energistatistik foer Smaahus*, 1978-1989 editions. Seasonal system efficiency data bases, provided by Lars Goeran Carlsson, Predeco Inc. Average efficiency slightly over the 10-year period and in 1988 are 87% (electricity) and 74% (oil).

64. *Bostads- och Byggnadsstatistisk Aarsbok 1989*, *op cit*, Ref 33, p. 108.

65. Survey results prepared by the Swedish survey agency SIFO, Kista, Sweden (surveyed); ELSAM, 1990, *Rapport for Pilotsfoesog for Lavenergilamper* (Report on the Energy-Efficient Lamps), Odense, p. 25. (~2000 households surveyed); and S. Bosman. Evaluatie Spaarlampenactie PEB Friesland en Frigem: Resultaten Inwonersonderzoek the Energy-saving Lamp Program in PEB-Friesland and Frigem: Results of a Field Exchange rates: 6.7 Swedish kronor/USD, 7.735 Danish kronor/USD, and 2.24 Dutch